

**JOINT REPORT OF THE CHIEF FINANCIAL OFFICER  
& WALES AUDIT OFFICE**

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**SUBJECT: ISA260 REPORT TO THOSE CHARGED WITH GOVERNANCE**

A presentation will be made by the Wales Audit Office on its ISA260 Report: Communication Concerning Financial Statements to those Charged with Governance. This item was deferred at the last meeting of the Authority.

The Authority's Statement of Accounts 2013/14 will also be presented for confirmation and signature.

**Recommendations:**

- a) **Members are invited to consider and accept the ISA260 Report from the Wales Audit Office.**
- b) **The Authority approve the Statement of Accounts 2013/14**

Background documents:

- ISA260 Report – 2013/14 Audit
- Statement of Accounts 2013/14

*For further information on this report, please contact Mr Richard Griffiths (Chief Financial Officer) or Mr Anthony Barrett (Appointed Auditor, Wales Audit Office).*



WALES **AUDIT** OFFICE  
SWYDDFA **ARCHWILIO** CYMRU

# Audit of Financial Statements Report

## **Pembrokeshire Coast National Park Authority**

**Audit year:** 2013-14

**Issued:** September 2014

**Document reference:**

# Status of report

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This document has been prepared for the internal use of Pembrokeshire Coast National Park Authority as part of work performed in accordance with the statutory functions.

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The team who delivered the work comprised Richard Harries, Terry Lewis, Jo McCarthy.

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Anthony Barrett, as Appointed Auditor, intends to issue an unqualified audit report on your financial statements. There are some minor issues to report to you prior to their approval.

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# Summary report

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## Introduction

1. Anthony Barrett, as Appointed Auditor, is responsible for providing an opinion on whether the financial statements give a true and fair view of the financial position of Pembrokeshire Coast National Park Authority (the Authority) at 31 March 2014 and its income and expenditure for the year then ended.
2. We do not try to obtain absolute assurance that the financial statements are correctly stated, but adopt the concept of materiality. In planning and conducting the audit, we seek to identify material misstatements in your financial statements, namely, those that might result in a reader of the accounts being misled.
3. The quantitative levels at which we judge such misstatements to be material for the Authority are £78,000 for income and expenditure items and working capital balances, and £131,000 for other balances. Whether an item is judged to be material can also be affected by certain qualitative issues such as legal and regulatory requirements and political sensitivity.
4. International Standard on Auditing (ISA) 260 requires us to report certain matters arising from the audit of the financial statements to those charged with governance of a body in sufficient time to enable appropriate action.
5. This report sets out for consideration the matters arising from the audit of the financial statements of the Authority, for 2014 that require reporting under ISA 260.

## Status of the audit

6. We received the draft financial statements for the year ended 31 March 2014 on 20 June 2014 and started the audit as planned on the 23 June 2014. We have now substantially completed the audit work.
7. We are reporting to you the more significant issues arising from the audit, which we believe you must consider prior to approval of the financial statements. The audit team has already discussed these issues with the Head of Finance.

## Proposed audit report

8. It is the Appointed Auditor's intention to issue an unqualified audit report on the financial statements once you have provided us with a Letter of Representation based on that set out in [Appendix 1](#).
9. The proposed audit report is set out in [Appendix 2](#).

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## Significant issues arising from the audit

### Uncorrected misstatements

10. There are no misstatement identified in the financial statements, which remains uncorrected.

### Corrected misstatements

11. There were a small number of presentational misstatements that have been corrected by management, but given the nature of these changes we do not consider it necessary to draw these to your attention.

### Other significant issues arising from the audit

12. In the course of the audit, we consider a number of matters both qualitative and quantitative relating to the accounts and report any significant issues arising to you. There were no issues arising in these areas this year:
  - **We have no concerns about the qualitative aspects of your accounting practices and financial reporting.**

We found the information provided to be relevant, reliable, comparable, material and easy to understand. We concluded that accounting policies and estimates are appropriate and financial statement disclosures unbiased, fair and clear.
  - **We did not encounter any significant difficulties during the audit.**

We received information in a timely and helpful manner and were not restricted in our work. The quality of papers provided and finance office cooperation was of a high standard.
  - **There is one matter discussed and corresponded upon with management which we need to report to you.**

During the audit the Audit Manager and the Team Leader were both unavailable due to ill health. This caused considerable disruption to the audit process and had an impact on the work of the finance manager and his team. However, the conclusion of the audit was achieved as a result of the constructive and professional manner in which the Authority's finance officials engaged with the audit team to finalise the process.
  - **There are no other matters significant to the oversight of the financial reporting process that we need to report to you.**
  - **We did not identify any material weaknesses in your internal controls.**
  - **There are no other matters specifically required by auditing standards to be communicated to those charged with governance.**

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## Independence and objectivity

13. As part of the finalisation process, we are required to provide you with representations concerning our independence.
14. We have complied with ethical standards and in our professional judgment, we are independent and our objectivity is not compromised. There are no relationships between the Wales Audit Office and Pembrokeshire Coast National Park Authority that we consider to bear on our objectivity and independence.

# Appendix 1

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## Final Letter of Representation

(Audited body's letterhead)

Mr Anthony Barrett  
Appointed Auditor  
Wales Audit Office  
24 Cathedral Road  
Cardiff  
CF11 9LJ

[Date]

## Representations regarding the 2013/14 financial statements

This letter is provided in connection with your audit of the financial statements of Pembrokeshire Coast National Park Authority for the year ended 31 March 2014 for the purpose of expressing an opinion on their truth and fairness and their proper preparation. We confirm that to the best of our knowledge and belief, having made enquiries as we consider sufficient, we can make the following representations to you.

## Management representations

### Responsibilities

We have fulfilled our responsibilities for the preparation of the financial statements in accordance with legislative requirements and Code of Practice on Local Authority Accounting in the United Kingdom 2013/14; in particular the financial statements give a true and fair view in accordance therewith.

We acknowledge our responsibility for the design, implementation, maintenance and review of internal control to prevent and detect fraud and error.

### Information provided

We have provided you with:

- full access to:
  - all information of which we are aware that is relevant to the preparation of the financial statements such as books of account and supporting documentation, minutes of meetings and other matters;



- 
- additional information that you have requested from us for the purpose of the audit; and
  - unrestricted access to staff from whom you determined it necessary to obtain audit evidence.
  - the results of our assessment of the risk that the financial statements may be materially misstated as a result of fraud;
  - our knowledge of fraud or suspected fraud that we are aware of and that affects the Authority and involves:
    - management;
    - employees who have significant roles in internal control; or
    - others where the fraud could have a material effect on the financial statements.
  - our knowledge of any allegations of fraud, or suspected fraud, affecting the financial statements communicated by employees, former employees, regulators or others;
  - our knowledge of all known instances of non-compliance or suspected non-compliance with laws and regulations whose effects should be considered when preparing the financial statements;
  - the identity of all related parties and all the related party relationships and transactions of which we are aware;

## Financial statement representations

All transactions, assets and liabilities have been recorded in the accounting records and are reflected in the financial statements.

Significant assumptions used in making accounting estimates, including those measured at fair value, are reasonable.

Related party relationships and transactions have been appropriately accounted for and disclosed.

All events occurring subsequent to the reporting date which require adjustment or disclosure have been adjusted for or disclosed.

All known actual or possible litigation and claims whose effects should be considered when preparing the financial statements have been disclosed to the auditor and accounted for and disclosed in accordance with the applicable financial reporting framework.

The financial statements are free of material misstatements, including omissions.

## Representations by those charged with governance

We acknowledge that the representations made by management, above, have been discussed with us.

We acknowledge our responsibility for the preparation of true and fair financial statements in accordance with the applicable financial reporting framework. The financial statements were approved by Pembrokeshire Coast National Park Authority on 24 September 2014.

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Signed by:

[Officer who signs on behalf of management]

Date:

Signed by:

[Officer or Member who signs on behalf of those charged with governance]

Date:

# Appendix 2

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## Proposed audit report of the Appointed Auditor to the Pembrokeshire Coast National Park Authority

I have audited the accounting statements and related notes of Pembrokeshire Coast National Park Authority for the year ended 31 March 2014 under the Public Audit (Wales) Act 2004.

Pembrokeshire Coast National Park Authority's accounting statements comprise the Movement in Reserves Statement, the Comprehensive Income and Expenditure Statement, the Balance Sheet and the Cash Flow Statement.

The financial reporting framework that has been applied in their preparation is applicable law and the Code of Practice on Local Authority Accounting in the United Kingdom 2013/14 based on International Financial Reporting Standards (IFRSs).

### **Respective responsibilities of the responsible financial officer and the independent auditor**

As explained more fully in the Statement of Responsibilities for the Statement of Accounts [set out on pages ... to ...], the responsible financial officer is responsible for the preparation of the statement of accounts which gives a true and fair view.

My responsibility is to audit the accounting statements and related notes in accordance with applicable law and International Standards on Auditing (UK and Ireland). Those standards require me to comply with the Auditing Practices Board's Ethical Standards for Auditors.

### **Scope of the audit of the accounting statements**

An audit involves obtaining evidence about the amounts and disclosures in the accounting statements and related notes sufficient to give reasonable assurance that the accounting statements and related notes are free from material misstatement, whether caused by fraud or error. This includes an assessment of whether the accounting policies are appropriate to Pembrokeshire Coast National Park Authority's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the responsible financial officer and the overall presentation of the accounting statements and related notes.

In addition, I read all the financial and non-financial information in the Explanatory Foreword to identify material inconsistencies with the audited accounting statements and related notes. If I become aware of any apparent material misstatements or inconsistencies, I consider the implications for my report.

### **Opinion on the accounting statements of Pembrokeshire Coast National Park Authority**

In my opinion the accounting statements and related notes:

- give a true and fair view of the financial position of Pembrokeshire Coast National Park Authority as at 31 March 2014 and of its income and expenditure for the year then ended; and

- 
- have been properly prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2013/14.

**Opinion on other matters**

In my opinion, the information contained in the Explanatory Foreword for the financial year for which the accounting statements and related notes are prepared is consistent with the accounting statements and related notes.

**Matters on which I report by exception**

I have nothing to report in respect of the Governance Statement on which I report to you if, in my opinion, it does not reflect compliance with 'Delivering Good Governance in Local Government: Framework' published by CIPFA/SOLACE in June 2007, or if the statement is misleading or inconsistent with other information I am aware of from my audit.

**Certificate of completion of audit**

I certify that I have completed the audit of the accounts of Pembrokeshire Coast National Park Authority in accordance with the requirements of the Public Audit (Wales) Act 2004 and the Code of Audit Practice issued by the Auditor General for Wales.

**Anthony Barrett**  
**24 Cathedral Road**  
**Cardiff**  
**CF11 9LJ**

**Date:**



WALES AUDIT OFFICE  

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SWYDDFA ARCHWILIO CYMRU

Wales Audit Office  
24 Cathedral Road  
Cardiff CF11 9LJ

Swyddfa Archwilio Cymru  
24 Heol y Gadeirlan  
Caerdydd CF11 9LJ

Tel: 029 2032 0500

Ffôn: 029 2032 0500

Fax: 029 2032 0600

Ffacs: 029 2032 0600

Textphone: 029 2032 0660

Ffôn Testun: 029 2032 0660

E-mail: [info@wao.gov.uk](mailto:info@wao.gov.uk)

E-bost: [info@wao.gov.uk](mailto:info@wao.gov.uk)

Website: [www.wao.gov.uk](http://www.wao.gov.uk)

Gwefan: [www.wao.gov.uk](http://www.wao.gov.uk)

**Pembrokeshire Coast  
National Park Authority**



*Helping you understand  
The Authority's income and expenditure*

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**STATEMENT OF ACCOUNTS  
2013/14**

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# STATEMENT OF ACCOUNTS

## 2013/14

### EXPLANATORY FOREWORD & SUMMARISED ACCOUNTS

#### INTRODUCTION

1. Under the provisions of Section 63 of the Environment Act 1995, and the National Park Authorities (Wales) Order 1995, the Secretary of State for Wales established the Pembrokeshire Coast National Park Authority on 23<sup>rd</sup> November 1995. From 1 April 1996, the National Park ceased to be managed as a committee of Dyfed County Council and became a free-standing, special purpose local authority. Article 17(1) of the Local Government Reorganisation (Wales) (Property etc.) Order 1996 had the general effect of vesting in the new National Park Authority the property rights and liabilities (but not any loan debt) of the former County Council, as it related to the National Park area.
2. The Statement of Accounts is a publication required by law that gives local taxpayers, members of the Authority and other stakeholders clear information about the financial performance and position of Pembrokeshire Coast National Park Authority, in order to facilitate an assessment of the stewardship of public funds and for making economic decisions.
3. This Explanatory Foreword provides an easily understandable guide to the most significant matters reported in the Statement of Accounts. A simplified summarised revenue account is presented, along with supporting information, to clearly demonstrate the cost of services and how these costs are funded. Wherever possible technical terms have been avoided in this Explanatory Foreword.

#### EXPENDITURE & FUNDING

4. Each year the National Park Authority is required to submit a bid to the Welsh Government for its funding for the following year. The bid is submitted as a combined Welsh National Parks' Grant Bid document and, following consultation with Natural Resources Wales, the Welsh Government determines the National Park Grant for the forthcoming year.
5. In setting the amount of National Park Grant, the Welsh Government also determines, in accordance with statutory powers, the minimum amount that can be raised by the National Park Authority as a Levy against Pembrokeshire County Council. The National Park Grant represents 75% of the Authority's core grant funding, with the remaining 25% represented by the Levy. The net revenue budget accounts for income generated locally by the National Park Authority, for example through car park charges and planning fees, and from other service specific grants, for example for the maintenance of the Coast Path (National Trail). Any balance above or below the



approved net budget is managed via the Authority's revenue reserves.

6. In 2013/14 the Authority's funding for revenue expenditure, (that is, day to day operational activities) was £7,207k. Capital expenditure of £708k, (that is, investment in longer term assets such as land and buildings) was funded £357k from revenue funds & £351k from other grant funding sources. We set out in the following paragraphs information about the sources of funding and what it has been spent on. The figures for 2012-13 reflect the analysis set out in the Statement of Accounts for 2012-13: they have not been restated to reflect the prior year adjustments recognised in the accounts and disclosed at Note 40.

(a) **Where the money came from:-**

<b>REVENUE BUDGET</b>	<b>2013/14 £ 000</b>	<b>2013/14 %</b>	<b>2012/13 £ 000</b>	<b>2012/13 %</b>
National Park Grant, from the Welsh Government:	3,541	50%	3,555	49%
National Park Levy, against Pembrokeshire County Council:	1,180	17%	1,185	16%
Locally Generated Income (through fees and charges):	1,428	20%	1,370	19%
Service/Project Specific Revenue Grants:	492	7%	516	7%
Earmarked/General Reserves:	467	6%	606	9%
<b>TOTAL REVENUE FUNDING</b>	<b>7,108</b>	<b>100%</b>	<b>7,232</b>	<b>100%</b>

<b>CAPITAL BUDGET</b>	<b>2013/14 £ 000</b>		<b>2012/13 £ 000</b>
Project Specific Capital Grants:	351		674
Use of capital receipts	Nil		Nil
<b>CAPITAL FUNDING</b>	<b>351</b>		<b>674</b>
Plus, funding from the revenue budget (included above)	357		410
<b>TOTAL CAPITAL BUDGET</b>	<b>708</b>		<b>1,084</b>

The Authority's income and expenditure is split for accounting purposes between revenue funds and capital funds in accordance with local authority accounting practice. The Authority is able to use some of its revenue funding to contribute to capital projects, but it cannot use capital grants to contribute to revenue expenditure.

The Authority's overall revenue funding reduced overall by 0.3 % in 2013/14, with reductions in the National Park Grant, Levy and Service specific grants being

compensated by an increase in locally generated income and use of Earmarked Reserves. For 2013/14, for every £1 provided by the National Park Grant and Levy in the year, the Authority generated a further 53p from other sources (2012/13=53p).

Locally Generated Income consisted of:

<b>LOCALLY GENERATED INCOME</b>	<b>2013/14 £000's</b>	<b>2012/13 £000's</b>	<b>% Change</b>
Merchandise Sales and Income from Information Centres	301	312	-4%
Car park charges and concessions income	353	365	-3%
Admissions fees and Activities & Events	182	161	13%
Advertising income	88	77	14%
Planning fees	192	146	31%
Timber sales	109	82	33%
Other : property income & contributions	131	172	-24%
Income from investment properties	56	29	93%
Investment income (spare cash invested)	16	26	-38%
<b>TOTAL LOCAL INCOME</b>	<b>1,428</b>	<b>1,370</b>	<b>4%</b>

The Authority is enormously grateful to all the organisations that support its work through providing revenue and capital funding. Further information on revenue grants and a breakdown of capital grants provided can be found in the Statement of Accounts.

(b) **What the money was spent on:-**

<b>REVENUE BUDGET</b>	<b>2013/14 £000</b>	<b>2013/14 %</b>	<b>2012/13 £000</b>	<b>2012/13 %</b>
Employees	3,821	54%	3,727	52%
Premises related	647	9%	706	10%
Transport & Travel	184	3%	240	3%
Supplies, Services and Grants	1,646	23%	1,610	22%
Transfers to Earmarked Reserves	447	6%	525	7%
Contribution to capital projects	357	5%	410	6%
Financing charges	3	0%	6	0%
Increase/ (decrease) in General Reserves	3	0%	8	0%
<b>TOTAL REVENUE COST</b>	<b>7,108</b>	<b>100%</b>	<b>7,232</b>	<b>100%</b>

<b>CAPITAL BUDGET</b>	<b>2013/14 £ 000</b>		<b>2012/13 £ 000</b>
Capital projects	<b>708</b>		<b>1,084</b>

## 7. Revenue Budget

The Authority manages its revenue budget on a “net” budget basis. This means that locally generated income and specific grants are allocated to individual budget headings and are offset against the expenditure against those headings to arrive at the net budget.

The net budget for each service also includes a “capital charge”. This is based on the assets used by services and is made up of a charge for depreciation (being the value of assets used-up by a service during the year). The capital charges are reversed out of the accounts, as they are non-cash adjustments - that is, they balance to nil and do not need any cash funding.

Similarly, adjustments are made for pension costs in accordance with accounting requirements known as IAS 19 Employee benefits *Retirement Benefits*. Service budgets are charged with a “current service cost” (being the cost of what employees have earned in pension rights during the year) in lieu of the cost of employer contributions (being the actual amount charged to the accounts for contributions in the year to the Pension Fund). These adjustments are also reversed out of the accounts below the Net Cost of Services, via the *Movement on Pensions Reserve*, to revert the cost in the accounts back to the value of employer contributions. These technical adjustments are intended to bring the public services in line with UK Generally Accepted Accounting Practices.

The net budget and net out-turn position are presented below for the Authority’s main service areas, shown within a simplified Income & Expenditure Account (profit/loss account).

<b>2013/14 Revenue Account</b>	<b>Net Budget £000</b>	<b>Net out-turn £000</b>	<b>Variance £000</b>	<b>2012/13 Net out-turn £000</b>
Conservation of the Natural Environment	578	511	67	473
Conservation of the Cultural Heritage	177	168	9	167
Development Control	687	611	76	626
Forward Planning & Communities	559	557	2	490
Promoting Understanding	1,814	1,724	90	1,144
Recreation Management & Transport	502	516	-14	233
Rangers, Estates & Volunteers	1,186	1,131	55	1,103
Democratic Representation & Management	709	665	44	595
Service Management & Support Services	66	0	66	
<b>Net cost of services</b>	<b>6,278</b>	<b>5,883</b>	<b>395</b>	<b>4,831</b>
Interest and investment income earned during the year	-15	-17		-26
Other Non Cash Items debited or credited to the Authority Reserves for the year:				8
National Park Grant - Welsh Assembly Government	-3,540	-3,540		-3,555
National Park Levy – Pembrokeshire County Council	-1,180	-1,180		-1,185
<b>Net Operating Surplus</b>	<b>4</b>	<b>23</b>		<b>-73</b>
Less Net Transfer to / from (-) Earmarked Reserves		-20		81
<b>END OF YEAR SURPLUS</b>	<b>4</b>	<b>3</b>		<b>8</b>

*\*Service Management & Support Services costs cover Heads of Service, reception, performance management, legal, finance, IT, training, projects, building maintenance, and accommodation costs – which are all recharged to users of these services, with any balance shown on the face of the accounts. Support Services net cost, including capital charges (£75k), totalled £1.2m and have been fully reallocated to direct service departments.*

### **Summary Comment**

The outturn Net Cost of Service (N.C.S.) expenditure for the year was £5,883k and compares against a budget N.C.S. of £6,278k and an actual of £4,831k for 2012/13. The main reason for the increase N.C.S. in 2013/14 over 2012/13 was due to a significant revaluation charge of circa £1m on the building at Oriel y Parc. After the various movements to reserves for non cash entries, the End of Year Surplus was £3k which compares to an original budget surplus of £4k and an actual surplus of £8k in 2012/13. The N.C.S. was below the revised budget by £395k and an explanation for the major variances within each service is as follows:

- **Conservation of the Natural Environment (£67k under budget).** A combination of increased internal sales and the savings in the salary costs following the retirement of a member of staff have resulted in an overall underspend at the Cilrhedyn Woodland of £48k. The post of Coed Cymru Officer remained vacant for several months which also contributed to an underspend and although funding from Pembrokeshire County Council for the post (circa £10k) was withdrawn during the year the Authority has managed to absorb this shortfall.
- **Conservation of Cultural Heritage (£9k under budget).** The Authority ran another successful Archaeology day at Pembrokeshire College this year and the income from which contributed to the surplus in this service.
- **Development Management (£76k under budget).** A number of large scale planning applications resulted in planning fees income £187k, £47k above that budgeted. There was also salary savings within development management as a result of departmental restructuring during the year.
- **Forward Planning & Communities (£2k under budget).** The Authority was again awarded a Welsh Government Planning Improvement Fund grant of £76k. Under the Sustainable Development Fund the Authority gave grants totalling £254k during the year and made payments exceeding £10k to the following projects: St Dogmaels Community Association (£13k), Polypembs Ltd (£25k), Regency Hall Community (£36k), Dr Beynon's Bug Farm Ltd (£75k), Thomas Joinery Ltd (£14k), Pembroke 21C CIC (£11k) and Western Solar Ltd (£29k).
- **Promoting & Understanding (£90k under budget).** As shown in the table on page 10 the actual merchandise income for 2013/14 of £281k was on budget but down £8k on 2012/13. Following the refurbishment at Carew Castle admission income was up 25% or £18k on prior year figures and up £6k versus budget. Merchandise sales were up £5k against prior year and down £10k versus budget. At Castell Henllys merchandise sales were down 22% and admission fees down 10% versus budget. However income at Oriel Y Parc, Newport and Tenby TIC's remained ahead of budget. In the Communications budget the Authority received a grant of £26k from Natural Resources Wales to market and promote the All Wales Coast Path. The grant contributed to an under spend in salary costs and there were also savings on the County Show and Web development budgets. The Discovery budget was under spent due to an officer being funded under the Your Park Your Future grant. Following on from the success of Mentro Allan the Authority successfully secured grant funding of £250k over 3 years from the Big Lottery Fund for this community engagement programme. The under spend in the Activities & Events budget was due to savings in the contributors costs of running the A & E events programme. The Flexible Programme budget was due to the receipt of a grant the Ramblers Association of £15k to fund the Walkability Officer. The Walkability project is a scheme to encourage everyone regardless of ability to make use of local opportunities to walk and explore the outdoor environment. Coast to Coast, the Authority's annual publication providing information on the National Park and it's attractions to visitors and residents, generated advertising income for the year of £86k, up £12k from £74k in 2012/13
- **Recreation & Park Management (£13k over budget).** The total Car Park income for the year of £308k was £21k down versus budget and down by £16k on 2012/13. The table on page 10 shows the breakdown by individual car park with notable increases at Poppit, (following significant investment) and Manorbier and reductions in revenues at Saundersfoot and Solva.

- **Rangers, Estates & Volunteers (£55k under budget).** The Ranger Areas ended under budget due to saving on contract hire costs and staff time charged to the storm damage grant. This grant funded by Natural Resources Wales to repair much of the coast areas which were damaged during the unprecedented storms at the beginning of 2014. Within the Estate Management budget there was additional property rental income above budget notably at Freshwater East.
- **Democratic Representation & Management (£43k under budget).** The under spend in Corporate Services was due to savings in job evaluation contingency and staff awards. There was additional income in the form of rebates arising from the Authority's extensive use of credit cards for its general purchases. The Democratic Services budget was under spent due to savings in Conference and Translation costs.
- **Service Management & Support Services (£66k under budget).** The underspend in Service Management & Support Services was due to a number of factors:
  - Salary and postage savings in the Reception and Administration budget.
  - Utility rebates from Renewable Heat Incentive Scheme and Ofgem following the installation of the biomass boiler and the photovoltaic panels. These investments have also contributed to significant saving in the electricity costs in Llanion H.Q.
  - Reduced travelling costs across a range of areas and training savings in Personnel, Health & Staff Training budget.

## **12 months to 31st March 2014 Income Versus Budget & Prior Year**

<b>Merchandise Sales</b>	<b>Budget</b>	<b>Income</b>	<b>Variance</b>	<b>Prior Year</b>	<b>Variance</b>
Carew Income	65,000	54,795	-10,205	49,464	5,331
Castell Henllys Income	55,022	42,974	-12,048	47,725	-4,751
Oriel Y Parc	118,918	135,816	16,898	145,625	-9,809
Newport Information Centre	21,005	22,479	1,474	20,313	2,166
Tenby Visitor Centre	20,502	24,652	4,150	25,959	-1,307
	<b>280,447</b>	<b>280,716</b>	<b>269</b>	<b>289,086</b>	<b>-8,370</b>
<b>Admission Fees</b>					
Carew Income	83,400	89,279	5,879	73,323	15,956
Castell Henllys	57,500	51,444	-6,056	54,798	-3,354
	<b>140,900</b>	<b>140,723</b>	<b>-177</b>	<b>128,121</b>	<b>12,602</b>
<b>Car Park Income</b>					
Car Park Operations	0	3,722	3,722	9,085	-5,363
Manorbier Car Park	37,387	36,438	-949	30,232	6,206
Little Haven Car Park	28,155	28,454	299	29,505	-1,051
St Davids Car Park	39,758	47,513	7,755	40,895	6,618
Poppit Car Park	20,520	37,009	16,489	25,719	11,290
Saundersfoot Car Park	64,920	57,412	-7,508	70,958	-13,546
Freshwater East Car Park	21,705	17,714	-3,991	18,918	-1,204
Broad Haven Car Park	20,636	21,537	901	15,541	5,996
Newport Car Park	25,752	20,961	-4,791	20,778	183
Newgale Car Park	20,001	17,902	-2,099	16,329	1,573
Solva Car Park	50,000	19,401	-30,599	46,403	-27,002
	<b>328,834</b>	<b>308,063</b>	<b>-20,771</b>	<b>324,363</b>	<b>-16,300</b>

## 8. Capital Programme

The following projects were funded as part of the capital programme for the year:

	<b>Total Cost 2013/14 £000</b>	<b>Total Cost 2012/13 £000</b>
<b>Conservation of the Cultural Heritage</b>	<b>100</b>	<b>130</b>
Historic Towns Grant Scheme	100	130
<b>Promoting Understanding &amp; Enjoyment</b>	<b>465</b>	<b>790</b>
Car Park Improvements	190	351
Carew Visitor Centre	171	426
Origins	104	13
<b>Recreation &amp; Park Management</b>	<b>121</b>	<b>16</b>
Milton Depot	121	-
Vehicles	-	16
<b>Corporate &amp; Support Services</b>	<b>22</b>	<b>148</b>
Llanion Buildings	-	60
Information & Communications Technology	22	88
<b>TOTAL CAPITAL SPEND</b>	<b>708</b>	<b>1,084</b>
<b>Financed by:</b>		
Financing from the Revenue budget	-357	-410
Financing from Capital Receipts		-
Additional Grants	-351	-674
	<b>-708</b>	<b>-1,084</b>

The total capital spend for 2013/14 was £708k which included £100k which related to expenditure on fixed assets not owned by the Authority – namely under the Historic Towns Grant Scheme. The remaining £608k related to assets owned by the Authority and impacted on the fixed asset values held in the Balance Sheet.

Details of the major spend in the 2013/14 programme are:

- Historic Towns Grant Scheme – The scheme is aimed at ensuring the conservation of the buildings within our Conservation Areas, and is jointly managed with Cadw, who help prioritise buildings and architectural themes. As well as raising awareness of our built heritage the scheme generates local employment and helps preserve a local skills base.
- Solva, Porthgain and Poppit Car Park Improvements. The refurbishment work at Poppit Car Park was completed in the year, with total project cost of £213k (£155k in 2012/13). There was additional expenditure Solva & Porthgain Car Parks of £35k for the completion of these projects.
- Carew Castle Development. The project is jointly funded by European convergence grant aid and the Authority's own funds. The expenditure in the year of £171k included the completion of the visitor centre and refurbishment of the Car Park, (total spend to date £630k).



- **Origins.** This is a Heritage Tourism funded project to develop a National Centre and Hub of the Origins and Prehistory of Wales based at Castell Henllys. The contract for the Interpretation Plan for Castell Henllys was awarded to Red Kite Consultancy of Stroud and the main contractor to Dorian Philips & Partners of Whitland. The project is due for completion by the end of August 2014.
- **South Ranger Team Depot.** The purchase of the South Ranger Team depot at Milton was completed in April 2013 and the team formally took over the building at the end of June.
- **Information & Communications Technology.** In addition to the normal cycle of replacement IT equipment the Authority invested in Public Sector Broadband Aggregation, the 'Pobl Y Parc' HR System and a replacement Finance system.

## **9. Summarised Balance Sheet as at 31 March 2014**

	<b>2013/14 £000</b>	<b>2012/13 £000</b>
Fixed Assets	13,116	13,308
Cash in hand/bank	2,173	2,009
Stocks of merchandise and timber	144	161
Debtors – money owed to the Authority	227	563
Creditors – money owed by the Authority	-557	-731
Provisions – for known commitments		
Long-term borrowing (in excess of 1 year)	-4	-6
<b><i>Cash Reserves:</i></b>		
Usable Capital Receipts/Unapplied Capital Grants		
Earmarked Reserves – for specific purposes	-1,317	-1,337
General Revenue Reserves	-501	-498
Usable Capital Receipts Reserve	-247	-247
<b><i>Non-cash:</i></b>		
Accrued Absences Reserve	54	60
Capital Adjustment Account	-10,712	-10,968
Revaluation Reserve	-2,376	-2,314
Pension Liability	-1,568	-4,916
Pensions Reserve (to balance with liability)	1,568	4,916
<b>BALANCED TO:</b>	<b>0</b>	<b>0</b>

The net value of the Authority's fixed assets employed at the year-end was £13,116k, down from £13,308k as at 31 March 2013, due largely to the downward revaluation of Oriel Y Parc which was undertaken by Carmarthenshire County Council Estates Department. Other revaluations, capital additions, disposals and impairments also impacted the movement in the balance. Capital assets include vehicles and equipment and land/buildings – such as car parks, picnic sites, coastal land, woodlands, information centres and historic sites. Stock, Debtors, Creditors, Provisions and Long Term borrowing balances arise from the normal revenue and capital expenditure activities of the Authority. The balances on Debtors and Creditors reduced during the period due to grants owed to the Authority, and suppliers owed by the Authority, notably on the Carew Castle project, being paid.

Earmarked Reserves are reserves created from current and prior year surpluses and set aside for specific projects. General Reserves are accumulative surpluses available for all Park purposes. Usable Capital Receipts are proceeds from sale of Authority assets and can only be used to fund capital expenditure.

The balance on the Capital Receipts Reserve remained unchanged during the year at £247k. During the year the Earmarked Reserves fell from £1,337k to £1,317k. However £460k of the funds brought forward was used to fund the Capital and Revenue expenditure in the year. Increased income and savings from the revenue budget allowed the Authority to create new reserves for works on the Round Houses at Castell Henllys (£100k) and additional staff restructuring reserves (£260k). The surplus was mostly due to additional income from planning fees, Cilrhedyn Woodland Centre timber sales and income from investment properties owned by the Authority such as the Caravan Park at Freshwater East. There were also salary savings due to restructuring and long term illnesses and contract hire savings on the cost for the Authority's vehicle fleet.

The General Reserve balance was up £3k at £501k at the end of the financial year. The Authority's financial position at the end of the 2013/14 remains strong with sizeable cash reserves in place. However given the continued tight fiscal environment in the public sector it is expected that the balances on the General, Capital Receipts & Earmarked Reserves will reduce significantly over the next few years

The Accumulated Absences Reserve relates to staff accrued absences earned but not taken in the year. This reserve reduced by £6k in the year which reflects falling establishment numbers. Due to the way the Authority accounts for capital expenditure the balances on the Capital Adjustment Account and Revaluation Reserve mirror the value of fixed assets employed.

The Pension Fund Liability at the year-end decreased considerably to £1,568k compared with the liability at the close of 2012/13 of £4,916k. This is primarily due to the increase in the discount rate; the discounting future liabilities by a higher discount rate resulted in a lower current value on the liabilities. There has also been a decrease in the pay growth assumptions for active members, which results in a lower value being placed on the accrued liabilities in respect of such members.

## 10 LOOKING FORWARD

The National Park Grant and associated Levy on Pembrokeshire County Council for 2014/15 has been reduced by 8.7% and is expected to reduce by a further 3.9% for 2015/16. These cuts follow a 2.3% reduction in funding during the last comprehensive spending review period. The Authority's cash backed reserves are relatively strong which equips the Authority well to face the challenge of this significant reduction in funding. During 2013/14 the Authority was able to add further to the restructuring reserve which will help fund any ensuing redundancies. The Authority is currently undertaking a public consultation on the provision of its services to help prioritise the allocation of future funding.

### STATEMENT OF ACCOUNTS

- 11** The remainder of this document presents the statutory statements of accounts for the Authority.
- 12** The Authority's Accounts, which are covered by the Statements of Responsibilities and the Auditors report, are set out on pages 16 to 58 and comprise of:-
- The Statement of Accounting Policies (from page 16) explains the principles and bases on which the Authority's accounts have been prepared.
  - The Comprehensive Income & Expenditure Statement summarises the resources that have been generated and consumed in providing services and managing the Authority during the year. It includes all day to day expenses and related income on an accruals basis, as well as transactions measuring the value of fixed assets actually consumed and the real projected value of the retirement benefits earned by employees in the year.
  - The Authority Movement in Reserves Statement. This statement shows the movement in the year on the different reserves held by the authority, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure) and other reserves. The Surplus or (Deficit) on the Provision of Services line shows the true economic cost of providing the authority's services, more details of which are shown in the Comprehensive Income and Expenditure Statement. These are different from the statutory amounts required to be charged to the General Fund Balance. The Net Increase/Decrease before Transfers to Earmarked Reserves line shows the statutory General Fund Balance before any discretionary transfers to or from earmarked reserves undertaken by the Authority.
  - The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the authority. The net assets of the authority (assets less liabilities) are matched by the reserves held by the authority. Reserves are reported in two categories. The first category of reserves are usable reserves, i.e. those reserves that the authority may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the Capital Receipts Reserve that may only be used to fund capital

expenditure or repay debt). The second category of reserves is those that the authority is not able to use to provide services. This category of reserves includes reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets are sold; and reserves that hold timing differences shown in the Movement in Reserves Statement line 'Adjustments between accounting basis and funding basis under regulations'.

➤ The Cash Flow Statement shows the changes in cash and cash equivalents of the authority during the reporting period. The statement shows how the authority generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the authority are funded by way of taxation and grant income or from the recipients of services provided by the authority. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the authority's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the authority.

➤ Notes to the Financial Statements

- 13** The Statement of Responsibilities for the Statement of Accounts (page 59) explains the Authority's responsibilities and the Chief Financial Officer's responsibilities in administering the Authority's financial affairs and preparing the Statement of Accounts.
- 14** The Annual Governance Statement (page 60) sets out the framework within which financial control is managed and reviewed in the Authority.
- 15** The Auditors' Report (page 71)

#### *FURTHER INFORMATION*

Further information about this Statement of Accounts is available from:

*Richard Griffiths A.C.M.A., C.G.M.A., M.B.A.*  
*Finance Manager,*  
*Pembrokeshire Coast National Park Authority*  
*Llanion Park, Pembroke Dock, Pembrokeshire, SA72 6DY.*  
*Tel: 0845 345 7275*  
*Fax: 01646 689076*  
*Email: [richardg@pembrokeshirecoast.org.uk](mailto:richardg@pembrokeshirecoast.org.uk)*  
*Web: [www.pembrokeshirecoast.org.uk](http://www.pembrokeshirecoast.org.uk)*

# STATEMENT OF ACCOUNTING POLICIES

## **1. General Principles**

The purpose of the Statement of Accounting Policies is to explain the calculation bases of the figures in the accounts.

The accounts have been prepared in accordance with:

- The Code of Practice on Local Authority Accounting in the United Kingdom – which interprets International Financial Reporting Standard (I.F.R.S) guidelines. This document, prepared by CIPFA, pulls together legislative requirements and other guidance notes applicable to the preparation and publication of local authority accounts.
- Service Reporting Code of Practice for Local Authorities (SeRCOP)
- The accounting convention adopted is historic cost with current value for some classes of fixed assets

## **2. Accounting Concepts**

The accounts have been prepared in accordance with the following fundamental and pervasive accounting principles and concepts:

- Relevance
- Reliability
- Comparability
- Understandability
- Materiality
- Accruals
- Going concern
- Primacy of legislative requirements

These principles and concepts have been used in the selection and application of accounting policies and estimation techniques and in the exercise of professional judgement.

## **3. Accruals of Income & Expenditure**

Customer and other receipts in the form of sales, fees, charges, rents and grant aid are accrued and accounted for in the period to which they relate. All known uncollectable debts are written off at the time they become uncollectable. The full cost of employees is charged to the accounts for the period in which the employee worked. Reimbursed travel expenses are not accrued for the 12<sup>th</sup> month of each year. Interest payable on external borrowings and interest income is accrued and accounted for in the accounts for the period to which it relates, in so far as the amounts are material. The costs of supplies and services are accrued and accounted for in the period during which they were consumed or received. Quarterly bills (such as utility bills) and the like are not accrued provided that an annual equivalent charge has already been made in the accounts.

## **4. Contingent Assets and Contingent Liabilities**

Contingent Assets and Liabilities are not recognised within the Financial Statements, but are disclosed by way of a note to the Balance Sheet. The note, where necessary, will identify the nature of the asset or liability and an estimate of its potential financial impact and timing.

## **5. Events After the balance sheet date**

Where an event after the Balance sheet provides evidence of conditions existing at the balance sheet date occurs, the amounts recognised in the accounts will be adjusted. Where an event occurs after the Balance sheet date and is indicative of conditions that arose after the balance sheet date, amounts recognised in the accounts will not be adjusted and the event will be disclosed by way of a note to the statements, if material. However during the year there have been no such events.

## **6. Prior Year Adjustments**

There were no Prior Year Adjustments other than those relating to changes in the IAS 19 as explained in Note 40

## **7. Foreign Currency Translation**

Income and expenditure arising from any transactions denominated in a foreign currency is translated into £ sterling.

## **8. Grants Received**

Grants received are matched with the expenditure to which they relate. The National Park Grant from the Welsh Government and the Levy from Pembrokeshire County Council, which finance the general activities of the Authority, are credited to the revenue account for the period in respect of which they are payable. Revenue grants for specific services are presented against those services in the Comprehensive Income & Expenditure Account. Where the acquisition of a fixed asset is financed either wholly or in part by a grant from another organisation, the amount of grant is credited to the Capital Adjustment Account. Changes in regulations require that unless any conditions have not been met grants and contributions for revenue purposes must be fully recognised in the Comprehensive Income & Expenditure Account in the period of receipt. Previously income would not be taken to the Comprehensive Income & Expenditure Account until the period of matching expenditure. However authorities may consider earmarking such revenue grant income until it is applied. Transfers from the General Fund to earmarked reserves are accounted for in the Movement in Reserves Statement (MiRS) within the transfers to or from earmarked reserves line.

## **9. Group Accounts**

Group Accounts are not applicable to the Authority's 2013/14 accounts, as no relationships exist with any subsidiaries, associates or joint ventures as defined for reporting purposes.

## **10. Intangible Assets**

No intangible assets exist.

## **11. Investments and Capital Instruments**

The Authority does not hold any investments in listed and unlisted companies. Surplus cash is deposited in short-term money market accounts with the Authority's bankers, Lloyds and NatWest. The Authority does not issue or hold any capital instruments that are listed or publicly traded on a stock exchange or market.

## **12. Leases**

The Authority manages Operating Leases for its main photocopiers and for the majority of its vehicles, including vehicles provided to nominated staff under the Staff Lease Car Scheme. Lease payments are charged in full according to date payable on a straight-line basis, ensuring an equal annual charge to service revenue accounts throughout the life of the lease. Contributions from staff benefiting from the Lease Car Scheme are credited to the revenue account in the period of receipt.

The Authority rents a number of properties in support of its services, and rental costs are accounted for on a straight-line basis in the relevant rental periods. The Authority also rents-out a number of owned properties that are not required for direct service provision. The properties are held as fixed assets in the balance sheet, and income relating to these properties is accounted for on a straight-line basis in the relevant rental periods.

No Finance Leases exist.

### **13. Recharging of Service Management & Support Service Costs**

Support Services costs are recharged to service users in accordance with the costing principles of CIPFA's Service Reporting Code of Practice. The full cost of overheads and support services are shared between users in proportion to the benefits received, with the exception of; Democratic Representation & Management and Non Distributed Costs – past service costs relating to the Pension Fund. These two cost categories are accounted for as separate headings in the Comprehensive Income and Expenditure Statement. Where an immaterial balance exists after recharging, this is shown separately in the Comprehensive Income & Expenditure Statement.

### **14. Employee Benefits**

Short term employee benefits include wages and salaries, paid annual leave and paid sick leave and are recognised as an expense for services in the year in which employees render service to the Authority. An accrual is made for the cost of holiday entitlements, including flexitime, earned by employees but not taken before the year end which employees can carry forward into the next financial year. The accrual is charged to Surplus or Deficit on the Provision of Services and then reversed out through the Movement in Reserves Statement.

Termination benefits are amounts payable as a result of a decision by the Authority to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy and are charged on an accruals basis to the appropriate service in the Comprehensive Income and Expenditure Statement. Where termination benefits involve the enhancement of pensions, statutory provisions require the General Reserve balance to be charged with the amount payable by the Authority to the pension fund or pensioner in the year. The Statement of Accounts includes a statement to disclose information in relation to exit packages.

The adoption of the 2011 amendments to IAS 19 in for first time in the 2013/14 requires disclosure that new classes of components of defined benefit cost to be recognised in the financial statements (ie net interest on the net defined benefit liability (asset) and remeasurements of the net defined benefit liability (asset)), and, where there is a material impact, new definitions or recognition criteria for service costs (eg past service costs) and new recognition criteria for termination benefits. The date of change in accounting policy is from 1 April 2013.

The impact the new definitions of components of defined benefits cost (including net defined benefit liability (asset) and remeasurements of the net defined benefit liability (asset)), and (where there is a material impact) any of the new definitions or recognition criteria of service costs (e.g. past service costs) and the new recognition criteria for termination benefits are reflected in the Comprehensive Income and Expenditure Statement and on the Balance Sheet line items (i.e. the pensions asset/liability, pension reserve, and any other relevant line items). The impact of these changes on the financial statements, with prior year comparison, and accompanying notes are contained in Note 40 to the Statement of Accounts

The Authority's employees have access to the Dyfed Pension Fund, a defined benefit scheme, which is administered by Carmarthenshire County Council. The cost of providing pensions for employees is funded in accordance with the statutory requirements governing the scheme in which the Authority participates. However, accounting for these pensions is to be done in accordance with generally accepted accounting practice as interpreted by the Code. Where the payments made for the year in accordance with the scheme requirements do not match the change in the Authority's recognised asset or liability for the same period, the recognised cost of pensions will not match the amount to be met through approved net funding. This is represented by an appropriation to or from the pension's reserve which equals the net change in the pension's liability recognised in the Comprehensive Income & Expenditure Statement.

The assets of the fund are measured at their fair value at the balance sheet date and any liabilities, such as accrued expenses, are deducted. The attributable scheme liabilities are measured on an actuarial basis using the projected unit method. The scheme liabilities comprise:

- Any benefits promised under the formal terms of the scheme; and
- Any constructive obligations for further benefits where a public statement or past practice by the employer has created a valid expectation in the employees those benefits will be granted.

The surplus/deficit in the scheme is the excess/shortfall of the value of the assets in the scheme over/below the present value of the scheme liabilities. The Authority should recognise an asset to the extent that it is able to recover a surplus either through reduced contributions in the future or through refunds from the scheme. The Authority should recognise a liability to the extent that it reflects its legal or constructive obligation. Any changes in the defined benefit asset or liability is analysed into its component parts.

### **15. Provisions**

Provisions are made and charged to the appropriate revenue account when the Authority has a present obligation based on a past event, where it is probable that a transfer of economic benefit will occur and where a reliable estimate can be made of the value of the benefit. Provisions are charged to the Comprehensive Income & Expenditure Statement, but when expenditure is incurred it is charged direct to the provision. Provisions are reviewed at the end of each period and exclude future operation losses and items where it is no longer probable that a transfer of economic benefit will take place. A provision for bad and doubtful debts is included in the accounts and the carrying amount for debtors has been adjusted accordingly.

### **16. Research & Development**

Expenditure on research and development is regarded as part of the continuing operations of the Authority and is written off as it is incurred.

### **17. Reserves**

Earmarked reserves are amounts set-aside from revenue, with prior approval, for a specific purpose, falling outside the definition of provisions. Transfers to and from Earmarked Reserves are disclosed in the Movement of the Authority's Reserves Statement Balance as Net Transfer to or from earmarked reserves. General reserves are balances held for contingency and cash-flow purposes, and are not earmarked for other specific purposes. Recognition is given to LAAP Bulletin 77 – Guidance Note on Local Authority Reserves & Balances in reviewing and monitoring the levels of reserves. Capital reserves are not available for revenue purposes. The Capital Adjustment Account is non-distributable and held for balance sheet purposes only. The usable capital receipts reserve and unapplied capital grants reserve can only be used for capital expenditure purposes, the latter reflecting capital grants received but not yet applied to capital projects.



## **18. Inventories & Long-term Contracts**

Stocks of merchandise, timber, stamps and bridge tickets are included in the accounts at cost. This is a departure from recommended practice that requires stocks to be shown at the *lower of* actual cost or net realisable value. The difference is not considered to be material. Other immaterial stock, for example stationery, is treated as current expenditure and charged directly to revenue.

Long-term contracts are valued for work completed as at the year-end, and a creditor accrual is entered in the accounts on this basis.

## **19. Non Current Assets**

Fixed assets comprise capital expenditure on:

- All land and buildings purchases.
- Land and buildings enhancement exceeding £10,000.
- All items (such as vehicles and equipment) with a useful life in excess of one year and costing or valued at over £10,000 either individually or collectively. Repairs and general maintenance expenditure is charged directly to revenue and not capitalised.

Fixed assets are initially measured at cost, but are then revalued on a rolling 5-year revaluation programme in order to ensure that their value is accurately reflected in the Authority's balance sheet. Revaluations are undertaken by the Authority's qualified Estates Officer, Carmarthenshire County Council and by qualified surveyors employed by R.K. Lucas & Son, in accordance with the RICS Appraisal & Valuation Manual and CIPFA guidelines as they relate to Asset Valuations.

When assets are revalued, any difference between the stated values and historic cost is represented in the Revaluation Reserve.

Asset values have been stated in the balance sheet on the following bases:

- *Operational land and buildings and other operational assets* are recorded at the lower of net current replacement cost or net realisable value in existing use (Existing Use Value).
- *Infrastructure and community assets* are recorded at historical cost where known, net of depreciation, or at a nominal value.
- *Non-operational land and properties and other non-operational assets* are recorded at the lower of net current replacement cost or net realisable value (Open Market Value).
- *Non-operational assets in the course of construction/development* are recorded at cost.

In line with changes in accounting regulations as from April 2007 assets subject to positive revaluation have been reflected in the Revaluation Reserve and assets with negative revaluation, without a prior revaluations reserve balance, have been charged to the Comprehensive Income & Expenditure statement. Asset values are not altered when the Authority is not aware of any material change in an asset's value.

Proceeds from the sale of individual assets of £10,000 or less are not treated as capital receipts and are, instead, credited directly to the revenue account. Proceeds above this de-minimums are credited to the Usable Capital Receipts Reserve, on an accruals basis.

Upon disposal of an asset, the net book value of the asset is written off against the Capital Adjustment Account. Where a fixed asset is disposed of for other than a cash consideration, or payment is deferred, an equivalent asset is recognised and included in the balance sheet at its fair value.

Depreciation is charged on all fixed assets with a finite useful life, accounting for estimated residual values. Depreciation rates, on a straight-line basis, are as follows:

- Freehold land is not depreciated
- Freehold buildings are depreciated over 25 years, or the useful life of the asset as determined under the Asset Valuation Report
- Car parks are depreciated to 50% over 25 years.
- Plant and machinery are depreciated over 10 years.
- IT equipment is depreciated over 4 years.
- Vehicles and equipment are depreciated over 5 years.
- Fully depreciated assets are reviewed to ascertain whether their value in the balance sheet and their potential future life-span are appropriately represented. Where necessary, asset depreciable lives are extended or assets are revalued to achieve the appropriate representation.
- Assets in the course of construction are not depreciated. Depreciation is not charged in the year of acquisition or transfer of assets, but is charged in each subsequent year, where applicable, including the year of disposal.

## **20. Capital Charges and Revenue Expenditure Funded From Capital Under Statute**

The cost of services in the Comprehensive Income & Expenditure Account includes a capital charge for all fixed assets used by each service, as recorded in the balance sheet at 31<sup>st</sup> March 2014. These charges equate to the sum of depreciation. The General Fund Balance is adjusted so the overall result is of no financial impact on the amounts raised from the National Park Grant and Local Authority Levy – that is, the adjustments are self-balancing. All expenditure on repairs and maintenance relating to fixed assets is charged to the appropriate service revenue account. Payments that under legislation are funded from capital resources but where no fixed assets are created are charged to the appropriate service in the Comprehensive Income & Expenditure Statement. These charges are subsequently reversed out in the Movement in Reserves Statement with an equal charge to the Capital Adjustment Account.

## **21. Deferred Liabilities**

No deferred liabilities have arisen during the year nor been carried forward from previous years.

## **22. Interest Charges and Receipts**

Surplus funds, made available through prudent cash flow management, are invested via Lloyds and NatWest Banks and generate interest receipts that are credited to the Comprehensive Income & Expenditure Account.

## **23. Value Added Tax**

The accounts have been prepared on a VAT exclusive basis.

## **24. Investment Properties.**

The Authority holds Investment properties which are a separate class of property (land or a building, or part of a building, or both) that is held solely to earn rentals or for capital appreciation, or both, and are carried at their market value. Income from rental of Investment properties and impairments in the value of Investment Properties are shown in the Financing and Investment Income & Expenditure line of the Comprehensive Income & Expenditure Statement.

## **25. Heritage Assets**

From 1 April 2010 the Authority is required to separately record Heritage Assets from other assets. Heritage Assets are assets preserved in trust for future generations because of their cultural, environmental or historic associations. Heritage Assets are split between tangible and intangible assets: a tangible asset with historical, artistic, scientific, technological, geophysical or environmental qualities that is held and maintained principally for its contribution to knowledge and culture; an intangible asset with cultural, environmental, or historical significance. Examples of intangible heritage assets include recordings of significant historical events. The Authority does not hold any intangible assets. The review of the impairment, acquisition and disposal of heritage assets is included within the of the Authority's Asset Management Group. Heritage Assets are subject to the Authority's normal revolving five yearly assets revaluations program and are valued on an historical cost basis. Depreciation of Heritage Assets, where appropriate, is in line with the general policy on depreciation.

**Pembrokeshire Coast National Park Authority**  
**Comprehensive Income and Expenditure Statement**  
**1<sup>st</sup> April 2013 – 31<sup>st</sup> March 2014**  
**£000's**

	31 March 2014			31 March 2013 Restated*		
	Expenditure	Income	Net	Expenditure	Income	Net
Conservation of the Natural Environment	626	-115	511	575	-102	473
Conservation of the Cultural Heritage	273	-106	167	302	-135	167
Development Control	805	-194	611	786	-158	628
Forward Planning & Communities	637	-80	557	584	-93	491
Promoting Understanding	2,472	-747	1,725	1,883	-736	1,147
Recreation & Transport	1,072	-556	516	832	-598	234
Rangers, Estates & Volunteers	1,222	-91	1131	1,188	-83	1,105
Democratic Representation & Management	723	-58	665	652	-56	596
Pension Curtailment (Note 40)				27		27
<b>Cost of Services</b>	<b>7,830</b>	<b>-1947</b>	<b>5,883</b>	<b>6,829</b>	<b>-1,961</b>	<b>4,868</b>
Financing & Investment Income & Expenditure (Note 8)			-128			1,094
Other Operating Expenditure (Note 9)			36			13
<b>Taxation &amp; Non -specific Grant Income</b> (Note 10)			-4,976			-5,283
<b>(Surplus) or Deficit on Provision of Services</b>			<b>815</b>			<b>692</b>
Surplus or deficit on revaluation of fixed assets (Note 11)			-113			-460
Impairment losses on noncurrent assets charged to the revaluation reserve (Note 11)						75
Actuarial gains / losses on pension assets / liabilities (Note 40)			-3,845			1,128
<b>Other Comprehensive Income and Expenditure</b>			<b>-3,958</b>			<b>743</b>
<b>Total Comprehensive Income and Expenditure</b>			<b>-3,143</b>			<b>1,435</b>

\*The 2012/13 restatement is as explained in disclosure note 40.

**Pembrokeshire Coast National Park Authority**

**BALANCE SHEET**

*As at 31<sup>st</sup> March 2014*

**£000's**

<b>As at:</b>	<b>31 March 2014</b>	<b>31 March 2013</b>
Property, Plant & Equipment (Note 11)	10,170	10,620
Heritage Assets (Note 11)	158	158
Intangible Assets (Note 11)	3	
Investment Property (Note 12)	2,784	2,531
Long Term Debtors (Note 17)	1	3
<b>Long Term Assets</b>	<b>13,116</b>	<b>13,312</b>
Assets held for sale (Note 19)	0	0
Inventories (Note 16)	144	161
Short Term Debtors (Note 17)	227	559
Cash and Cash Equivalents (Note 18)	2,173	2,009
<b>Current Assets</b>	<b>2,544</b>	<b>2,729</b>
Short Term Creditors (Note 20)	-557	-731
<b>Current Liabilities</b>	<b>-557</b>	<b>-731</b>
Long Term Creditors (Note 20)	-4	-6
Pension Liability (Note 40)	-1,568	-4,916
<b>Long Term Liabilities</b>	<b>-1,572</b>	<b>-4,922</b>
<b>Net Assets</b>	<b>13,531</b>	<b>10,388</b>
Usable reserves (Note 21)	2,065	2,082
Unusable Reserves (Note 22)	11,466	8,306
<b>Total Reserves</b>	<b>13,531</b>	<b>10,388</b>

## Movement in Reserves Statement Restated

*1<sup>st</sup> April 2012 – 31<sup>st</sup> March 2013*

**£000's**

	General Fund Balance	Earmarked GF Reserves	Capital Receipts Reserve	Capital Grants Unapplied	Total Usable Reserves	Revaluation Reserve	Capital Adjustment Account	Pensions Reserve	Accumulative Compensation Unusable Reserve	Unusable Reserves	Total Authority Reserves
Balance at 31 March 2012	<b>490</b>	<b>1,418</b>	<b>249</b>		<b>2,157</b>	<b>1,977</b>	<b>11,213</b>	<b>-3,462</b>	<b>-61</b>	<b>9,667</b>	<b>11,824</b>
Movement in reserves during 2012/13											
Surplus or (deficit) on provision of services (Restated)	<b>-692</b>				<b>-692</b>						<b>-692</b>
Other Comprehensive Expenditure and Income						<b>384</b>		<b>-1,128</b>		<b>-744</b>	<b>--744</b>
Total Comprehensive Expenditure and Income (Restated)	<b>-692</b>				<b>-692</b>	<b>384</b>		<b>-1,128</b>		<b>-744</b>	<b>-1,436</b>
Adjustments between accounting basis & funding basis under regulations (Restated) (Note 6)	619		-1		618	-47	-245	-326		-618	
<b>Net Increase/Decrease before Transfers to Earmarked Reserves</b>	<b>-73</b>		<b>-1</b>		<b>-74</b>	<b>337</b>	<b>-245</b>	<b>-1,454</b>		<b>-1,362</b>	<b>-1,436</b>
Transfers to/from Earmarked Reserves (Note 7)	<b>81</b>	<b>-81</b>									
Increase/Decrease in Year	<b>8</b>	<b>-81</b>	<b>-1</b>		<b>-74</b>	<b>337</b>	<b>-245</b>	<b>-1,454</b>		<b>-1,362</b>	<b>-1,436</b>
Balance at 31 March 2013 carried forward	<b>498</b>	<b>1,337</b>	<b>248</b>		<b>2,083</b>	<b>2,314</b>	<b>10,968</b>	<b>-4,916</b>	<b>-61</b>	<b>8,305</b>	<b>10,388</b>

**Movement in Reserves Statement**  
***1<sup>st</sup> April 2013 – 31<sup>st</sup> March 2014***  
**£000's**

	General Fund Balance	Earmarked GF Reserves	Capital Receipts Reserve	Capital Grants Unapplied	Total Usable Reserves	Revaluation Reserve	Capital Adjustment Account	Pensions Reserve	Accumulative Compensation Unusable Reserve	Unusable Reserves	Total Authority Reserves
Balance at 31 March 2013	498	1,337	248		2,083	2,314	10,968	-4,916	-61	8,305	10,388
Movement in reserves during 2013/14											
Surplus or (deficit) on provision of services	-815				-815						-815
Other Comprehensive Expenditure and Income						113		3845		3,958	3,958
Total Comprehensive Expenditure and Income	-815				-815	113		-3,845		3,958	3,143
Adjustments between accounting basis & funding basis under regulations (Note 6)	798				798	-51	-256	-497	6	-798	
<b>Net Increase/Decrease before Transfers to Earmarked Reserves</b>	<b>-17</b>				<b>-17</b>	<b>62</b>	<b>-256</b>	<b>3,348</b>	<b>6</b>	<b>3,160</b>	<b>3,143</b>
Transfers to/from Earmarked Reserves (Note 7)	20	-20									
(Rounding adjustments)			-1		-1				1	1	
Increase/Decrease in Year	3	-20	-1		-18	62	-256	3,348	7	3,161	3,143
Balance at 31 March 2013 carried forward	501	1,317	247		2,065	2,376	10,712	-1,568	-54	11,466	13,531

**Cash Flow Statement**  
**1<sup>st</sup> April 2013 – 31<sup>st</sup> March 2014**  
**£000s**

	31 March 2014		31 March 2013 Restated
Net (surplus) or deficit on the provision of services	815		692
Adjust net surplus or deficit on the provision of services for noncash Movements (Note 24)	-1,367		-1,417
Adjust for items included in the net surplus or deficit on the provision of services that are investing and financing activities	290		570
<b>Net cash flows from Operating Activities</b>	<b>-262</b>		<b>-155</b>
Investing Activities (Note 25)	105		547
Financing Activities (Note 25)	-7		0
<b>Net increase( - )or decrease in cash and cash equivalents</b>	<b>164</b>		<b>392</b>
<b>Cash and cash equivalents at the beginning of the reporting period</b>	<b>2,009</b>		<b>2,401</b>
<b>Cash and cash equivalents at the end of the reporting period</b>	<b>2,173</b>		<b>2,009</b>



## **Notes to the Financial Statements**

### **1. ACCOUNTING STANDARDS THAT HAVE BEEN ISSUED BUT HAVE NOT YET BEEN ADOPTED**

The only applicable Accounting Standard issued that has not been adopted by the Authority is IAS1 Presentation of financial Statements

### **2. CRITICAL JUDGEMENTS IN APPLYING ACCOUNTING POLICIES**

Other than those disclosed elsewhere in these notes the Authority has not had to make any critical judgements about complex transactions or those involving uncertainty about future events.

### **3. ASSUMPTIONS MADE ABOUT THE FUTURE AND OTHER MAJOR SOURCES OF ESTIMATION UNCERTAINTY.**

The Statement of Accounts contains estimated figures that are based on assumptions made by the Authority about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

In the Authority's Balance Sheet at 31 March 2014 there is a risk of material adjustment in the forthcoming financial year in the size of the pension liability. Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of consulting actuaries is engaged to provide the Authority with expert advice about the assumptions to be applied.

During 2013/14 the Authority's insurers agreed an out of court settlement of the public liability claim relating to an incident dating back to 2006. There is no further potential liability against the Authority in relation to this claim.

The Statement of Accounts contains accruals for income and expenditure known as at the balance sheet date. In addition they show the accumulative absences accrual is the value of staff leave due, but not taken, as at the end of the financial year.

### **4. MATERIAL ITEMS OF INCOME AND EXPENSE**

There are no material items other than those disclosed in the Comprehensive Income and Expenditure Statement.

### **5. EVENTS AFTER THE BALANCE SHEET DATE**

As at 30<sup>th</sup> June 2014 there were no post balance sheet events to report.

### **6. ADJUSTMENTS BETWEEN ACCOUNTING BASIS AND FUNDING BASIS UNDER REGULATION**

This note details the adjustments that are made to the total comprehensive income and expenditure recognised by the Authority in the year in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the Authority to meet future capital and revenue expenditure:

**2012/13 RESTATED**  
**ADJUSTMENTS BETWEEN ACCOUNTING BASIS**  
**AND FUNDING BASIS UNDER REGULATION**  
**£000's**

	<b>General Fund Balance</b>	<b>Capital Receipts Reserve</b>	<b>Capital Grants Unapplied</b>	<b>Movement in Unusable Reserves</b>
<b>Movement in reserves during 2012/13</b>				
<b>Reversal of items debited or credited to the Comprehensive Income and Expenditure Statement:</b>				
Charges for depreciation and impairment of non current assets	261			-261
Investment Properties	984			-984
Revenue expenditure funded from capital under statute	130			-130
Revenue expenditure funded from capital grants	-674			674
Amounts of non current assets chargeable against future receipts on sale charged to the CIES	3			-3
	<b>704</b>			<b>-704</b>
<b>Inclusion of items not debited or credited to the Comprehensive Income and Expenditure Statement:</b>				
Capital expenditure charged against the General Fund and HRA balances	<b>-410</b>			<b>410</b>
<b>Adjustments involving the Capital Receipts Reserve:</b>				
Transfer of cash sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement		<b>-1</b>		<b>1</b>
<b>Adjustments involving the Pensions Reserve:</b>				
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement	707			-707
Employer's pensions contributions and direct payments to pensioners payable in the year	-382			382
	<b>325</b>			<b>-325</b>
Adjustment involving the Accumulated Absences Account	-			-
<b>Adjustments between accounting basis &amp; funding basis under regulations</b>	<b>619</b>	<b>-1</b>		<b>-618</b>

**2013/14**  
**ADJUSTMENTS BETWEEN ACCOUNTING BASIS**  
**AND FUNDING BASIS UNDER REGULATION**  
**£000's**

	General Fund Balance	Capital Receipts Reserve	Capital Grants Unapplied	Movement in Unusable Reserves
<b>Movement in reserves during 2013/14</b>				
<b>Reversal of items debited or credited to the Comprehensive Income and Expenditure Statement:</b>				
Charges for depreciation and impairment of non current assets	293			-293
Investment Properties	-253			253
Revaluation losses on Property, Plant & Equipment	858			-858
Revenue expenditure funded from capital under statute	100			-100
Revenue expenditure funded from capital grants	-351			351
Amounts of non current assets charged to the CIES on disposal	17			-17
	<b>664</b>			<b>-664</b>
<b>Inclusion of items not debited or credited to the Comprehensive Income and Expenditure Statement:</b>				
Capital expenditure charged against the General Fund and HRA balances	<b>-357</b>			<b>357</b>
<b>Adjustments involving the Pensions Reserve:</b>				
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement	870			-870
Employer's pensions contributions and direct payments to pensioners payable in the year	-373			373
	<b>497</b>			<b>-497</b>
<b>Adjustment involving the Accumulated Absences Account</b>	<b>-6</b>			<b>6</b>
<b>Total Adjustments between accounting basis &amp; funding basis under regulations</b>	<b>798</b>			<b>-798</b>

## 7. TRANSFERS TO/FROM EARMARKED RESERVES

This note sets out the amounts set aside from the General Fund balances in Earmarked Reserves to provide financing for future expenditure plans and the amounts posted back from earmarked reserves to meet General Fund expenditure in 2013/14.

£000's

	Closing Balance 31 March 13	Transfers from Revenue	Transfer between Reserves	Transfers to Revenue	Closing Balance 31 March 14
Receipts In Advance	174	57		-96	135
Asset Management	37				37
Llanion Park	25				25
Planning: LDP	120				120
Self-Insurance	30				30
Carew Castle Dev	180		-50	-130	0
Convergence Funding	4			-4	0
Poppit Car Park	46			-46	0
Staff Restructuring	80	260			340
Public Sector Broadband / IT	28			-9	19
National Park Wales	30			-8	22
Finance System	25			-6	19
Planning System	100				100
Car Park Integration	77				77
Invasive Species Eradication Programme	15				15
Surface Water Drainage And Sewage System Capacity Project	9				9
South Haven Depot	120			-120	
Origins	237	21	50	-48	260
Memorials		2			2
Archaeology		2			2
Staff Wellbeing		5			5
Round Houses		100			100
<b>Total</b>	<b>1,337</b>	<b>447</b>	<b>0</b>	<b>-467</b>	<b>1,317</b>

## 8. FINANCING AND INVESTMENT INCOME AND EXPENDITURE

Items	£000's	
	2013/14	2012/13 Restated
Movement in market value of investment properties( - Gain)	-253	984
Development costs incurred to bring an asset to marketable position. These costs will be offset against future receipts on sale.	-	3
Income from Investment properties	-56	-29
Pensions Net Interest Cost	198	162
Interest receivable and similar income	-17	-26
<b>TOTAL</b>	<b>-128</b>	<b>1,094</b>

## 9. OTHER OPERATING EXPENDITURE / INCOME

Items	£000's	
	2013/14	2012/13 Restated
Movement on Bad Debt Provision	-	3
Asset Disposal	22	-
Pension Administration Expenses	14	10
<b>TOTAL</b>	<b>36</b>	<b>13</b>

## 10. TAXATION AND NON SPECIFIC GRANT INCOMES

Items	£000's	
	2013/14	2012/13
National Park Grant from Welsh Government	3,541	3,555
Levy on Pembrokeshire County Council	1,180	1,185
Capital grants and contributions	251	543
Other	4	-
<b>TOTAL</b>	<b>4,976</b>	<b>5,283</b>

## 11. PROPERTY, PLANT AND EQUIPMENT

The following is a summary of capital expenditure during the reporting period, including assets acquired under finance lease, analysed for each category of fixed assets together with the sources of finance and capital financing requirement. The movements consist of additions arising from the capital programme, assets made operational during the year, asset revaluations, depreciation charges where applicable, disposals, impairments and reclassifications of held assets.

**2012/13 Non Current Assets**  
**£000's**

	Operational Land & Buildings	Plant & Equipment	Infrastructure Assets	Community Assets	Non op'l Assets In Progress	<i>Total PP&amp;E</i>
COST OR VALUATION						
<b>As at 1 April 2012</b>	<b>9,763</b>	<b>1,051</b>		<b>9</b>	<b>108</b>	<b>10,931</b>
Reclassifications	<b>-48</b>	<b>24</b>			<b>-24</b>	<b>-48</b>
Assets made operational in yr						
Additions	<b>0</b>	<b>164</b>			<b>790</b>	<b>954</b>
Disposals	<b>-6</b>	<b>-11</b>				<b>-17</b>
Impairment						
Revaluations	<b>305</b>					<b>305</b>
<b>As at 31 March 2013</b>	<b>10,014</b>	<b>1,228</b>		<b>9</b>	<b>874</b>	<b>12,125</b>
DEPRECIATION						
<b>As at 1 April 2012</b>	<b>-538</b>	<b>-806</b>				<b>-1,344</b>
Charge for year	<b>-157</b>	<b>-104</b>				<b>-261</b>
Disposals	<b>6</b>	<b>11</b>				<b>17</b>
Reclassification	<b>3</b>					<b>3</b>
Impairment						
Revaluation	<b>80</b>					<b>80</b>
<b>As at 31 March 2013</b>	<b>-606</b>	<b>-899</b>				<b>-1,505</b>
NET VALUE 31/3/12	<b>9,225</b>	<b>245</b>	<b>0</b>	<b>9</b>	<b>108</b>	<b>9,587</b>
<b>NET VALUE 31/3/13</b>	<b>9,408</b>	<b>329</b>	<b>0</b>	<b>9</b>	<b>874</b>	<b>10,620</b>

**2013/14 Non Current Assets**  
**£000's**

	Operational Land & Buildings	Plant & Equipment	Infrastructure Assets	Community Assets	Non op'l Assets In Progress	<i>Total PP&amp;E</i>
COST OR VALUATION						
<b>As at 1 April 2013</b>	<b>10,014</b>	<b>1,228</b>		<b>9</b>	<b>874</b>	<b>12,125</b>
Reclassifications	<b>1,325</b>				<b>-1,325</b>	<b>0</b>
Assets made operational in yr						<b>0</b>
Additions	<b>4</b>	<b>22</b>			<b>583</b>	<b>609</b>
Disposals	<b>-21</b>					<b>-21</b>
Impairment	<b>0</b>					<b>0</b>
Revaluations	<b>-1,088</b>					<b>-1,088</b>
<b>As at 31 March 2014</b>	<b>10,234</b>	<b>1,250</b>		<b>9</b>	<b>132</b>	<b>11,625</b>
DEPRECIATION						
<b>As at 1 April 2013</b>	<b>-606</b>	<b>-899</b>				<b>-1,505</b>
Charge for year	<b>-149</b>	<b>-144</b>				<b>-293</b>
Disposals	<b>0</b>					<b>0</b>
Reclassification	<b>0</b>					<b>0</b>
Impairment	<b>0</b>					<b>0</b>
Revaluation	<b>343</b>					<b>343</b>
<b>As at 31 March 2014</b>	<b>-412</b>	<b>-1,043</b>				<b>-1,455</b>
NET VALUE 31/3/13	<b>9,408</b>	<b>329</b>	<b>0</b>	<b>9</b>	<b>874</b>	<b>10,620</b>
<b>NET VALUE 31/3/14</b>	<b>9,822</b>	<b>207</b>	<b>0</b>	<b>9</b>	<b>132</b>	<b>10,170</b>

## ASSETS MADE OPERATIONAL DURING THE YEAR

The following assets were made operational in the year.

Carew Castle	£634,445
Milton Depot	£120,852
Solva Car park	£195,818
Porthgain Car Park	£152,145
Poppit Car Park	£225,090
<b>Total</b>	<b>£1,328,350</b>

Preliminary expenditure at the year-end, held under the non-operational (under construction) group, consists of:

Green Bridge Viewing Point	£15,577
Origins Project	£116,472
<b>Total</b>	<b>£132,049</b>

## ASSET ADDITION

This represents capital expenditure in the year impacting on asset values as explained in the section on the Capital Programme.

## DISPOSAL

The Authority agreed a property exchange at the Solva Car Park, the value of asset disposed of was £21,500 and that acquired £4,000. The site is valued on a discounted income basis consequently the property exchange did not impact on the overall value of the site.

## RECLASSIFICATIONS

The only reclassifications are in relation to assets made operational in the year referenced above.

## REVALUATIONS & IMPAIRMENT

A number of assets were subject to revaluation during the year as part of the five-year rolling programme of revaluations. Significant revaluations in the year relate to, Llanion, Oriel y Parc Visitor Centre, Freshwater East Caravan Site, and car parks are Solva, Manorbier, Porthgain, Poppit and St.Davids. In regard to revaluation & impairment included in Other Comprehensive Income & Expenditure are made up as follows:

	2013/14	2012/13
Revaluation of Fixed Assets included in Surplus/Deficit on the Provision of Services	-857,861	-
Downward/ Upward revaluation of assets and impairment losses not charged to the Surplus/Deficit on the Provision of Services	113,407	384,857
<b>Sub total</b>	<b>-744,454</b>	<b>384,857</b>
Revaluation and Impairment of Investment Properties	253,000	-983,900
<b>Total</b>	<b>-491,454</b>	<b>-599,043</b>



A summary of the financial impact (excluding depreciation) of asset revaluations and impairment over the past five years is presented below:

Year	Other Land & Buildings	Community Assets	Non-Operational Assets	NET TOTAL
	£	£	£	£
2013/14	1,403,322			1,403,322
2012/13	304,797			304,797
2011/12	236,902			236,902
2010/11	80,658			80,658
2009/10	267,824		-393,955	-126,131
2008/09	-826,575	-8,224	-1,032,550	-1,867,349
2007/08	551,999	-15,000	17,500	554,499

#### FINANCING OF FIXED ASSETS

The net cash additions to fixed assets of £612,048 (Additions less transfers from Non Operational Assets) were financed as follows:

£250,957	Grant funding from other sources
£357,091	Funding from revenue grant
£4,000	Other

#### CAPITAL COMMITMENTS

As at 31<sup>st</sup> March 2014 the only capital commitment the Authority had was for the Castell Henllys Origins Project £278,805

#### FIXED ASSET PORTFOLIO

Excluding investment properties and assets held for sale the Authority owns the following numbers and types of property and land assets:

Type	2013/14	2012/13
Car Parks	27	27
Historic Sites	14	14
Coastal land and sites	9	9
Woodland Sites	11	11
Other sites	14	14
Other premises	10	9
<b>TOTAL</b>	<b>85</b>	<b>84</b>

## CAPITAL PROGRAMME

The following projects were funded as part of the capital programme for the year:

	<b>Total Cost 2013/14 £000</b>	<b>Total Cost 2012/13 £000</b>
<b>Conservation of the Cultural Heritage</b>	<b>100</b>	<b>130</b>
Historic Towns Grant Scheme	100	130
<b>Promoting Understanding &amp; Enjoyment</b>	<b>465</b>	<b>790</b>
Car Park Improvements	190	351
Carew Visitor Centre	171	426
Origins	104	13
<b>Recreation &amp; Park Management</b>	<b>121</b>	<b>16</b>
Milton Depot	121	
Vehicles	-	16
<b>Corporate &amp; Support Services</b>	<b>22</b>	<b>148</b>
Llanion Buildings	-	60
Information & Communications Technology	22	88
<b>TOTAL CAPITAL SPEND</b>	<b>708</b>	<b>1,084</b>
<b>Financed by:</b>		
Financing from the Revenue budget	-357	-410
Financing from Capital Receipts		-
Additional Grants (see table below)	-351	-674
	<b>-708</b>	<b>-1,084</b>

From the total capital spend of £708,048, £100,000 relates to expenditure on fixed assets not owned by the Authority – namely under the Historic Towns Grant Scheme. The remaining £608,048 relates to assets owned by the Authority and impacts on the fixed asset values held in the Balance Sheet.

<b>* The additional grants in 2013/14 were received from the following partners:</b>	<b>2013/14 £000's</b>	<b>2012/13 £000's</b>
CADW	50	130
Welsh Government	117	117
Convergence Programme Funds	184	427
<b>TOTAL ADDITIONAL GRANTS</b>	<b>351</b>	<b>674</b>

## INTANGIBLE ASSETS

The Authority accounts for its software as intangible assets, to the extent that the software is not an integral part of a particular IT system and accounted for as part of the hardware item of Property, Plant and Equipment. All software is given a finite useful life, based on assessments of the period that the software is expected to be of use to the Authority. The useful life assigned to assets acquired during the year is 5 years.

	2013/14 £000's	2012/13 £000's
<b>Balance at start of year</b>	<b>0</b>	<b>0</b>
Purchases during year	3	0
Accumulative Amortisation	0	0
<b>Balance at end of year</b>	<b>3</b>	<b>0</b>

### HERITAGE ASSETS.

The Authority's classification of heritage assets relates to specific buildings, monuments, cliffs, sand dunes, woodlands and other types of property. The following schedule details the tangible heritage assets held by the Authority and their valuation as at the balance sheet date.

Asset	Valuation as at 1/4/12	Valuation as at 31/3/13	Reclassification	Disposals	Revaluations	Impairment	Valuation as at 31/3/14
Fishguard Old Fort & Cliff	12,500	12,500					12,500
Porthgain Hoppers & Tunnels	1	1					1
Porthgain Navigation Beacon	1	1					1
Trefin Trwyn Llwyd cliff land & ruins	1	1					1
Porthgain Harbour & Bed	1	1					1
Porthgain Cliff Lands	4,000	4,000					4,000
St. Brides Landscape	36,000	36,000					36,000
Manorbier Dunes & Land	6,000	6,000					6,000
Maidenhall Car Park	0	0					0
Poppit Sands - Landscape	1	1					1
Skrinkle Haven Cliff Lands	56,160	56,160					56,160
Manorbier East Moor Cliffs	3,500	3,500					3,500
Strumble Head Observatory	1	1					1
Saundersfoot Plantation Wood	3,750	3,750					3,750
Strumble Head Cliffs/Car park	6,000	6,000					6,000
Pilots House Porthgain	1	1					1
Broadhaven Cabin Club Site	30,500	30,500					30,500
<b>Total</b>	<b>158,417</b>	<b>158,417</b>					<b>158,417</b>

## 12. INVESTMENT PROPERTIES

The following items of income and expense have been accounted for in the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement:

	2013/14 £000	2012/13 £000
Rental income from investment property	56	29
Direct operating expenses arising from investment property	-	-3
Net gain/(loss)	<b>56</b>	<b>26</b>

There are no restrictions on the Authority's ability to realise the value inherent in its investment property or on the Authority's right to the remittance of income and the proceeds of disposal. The Authority has no contractual obligations to purchase, construct or develop investment property or repairs, maintenance or enhancement.

The following table summarises the movement in the fair value of investment properties over the year:

	2013/14 £000	2012/13 £000
<b>Balance at start of the year</b>	<b>2,531</b>	<b>3,469</b>
Reclassification	-	46
Net gains/losses from fair value adjustments	253	-984
<b>Balance at end of the year</b>	<b>2,784</b>	<b>2,531</b>

## 13. LEASES

### Finance Leases

The Authority had no finance leases as at 31<sup>st</sup> March 2014 (nor as at 31<sup>st</sup> March 2013).

### Operating Leases

The Authority leases the majority of vehicles under Contract Hire agreements, and some photocopiers under long-term Rental Agreements. The gross cost of these arrangements was £35,169 for 2013/14 (£64,431 for 2012/13), with the net cost after accounting for contributions from staff for lease cars being £34,935 for 2013/14 (£62,697 for 2012/13).

The Authority rents 17 properties to support its purposes, which includes for example, Tenby T.I.C., Carew Castle & Tidal Mill. The rental costs of these properties for 2013/14 were £40,655 (£47,121 2012/13).

An analysis of the Authority's minimum lease expenditure in future years are:

**£000's**

	As at March 2014			As at March 2013		
	Land & Buildings	Vehicles & Equipment	Total	Land & Buildings	Vehicles & Equipment	Total
	£	£	£	£	£	£
Not Later than one year	33	75	108	33	58	91
Later than one year and not later than five years	102	17	119	119	60	179
Later than 5 years	368	-	368	369	-	369
	<b>503</b>	<b>92</b>	<b>595</b>	<b>521</b>	<b>118</b>	<b>639</b>

The Authority acts as Lessor on 23 properties, generating an income of £73,174 during 2013/14 (£44,649 2012/13). Examples of these properties are the lease of land at Freshwater East to the Caravan Club, and the lease of Llanion Park North Block to the Natural Resources Wales. Some of these property leases exceed 20 years and are valued on a long-leasehold basis. They have a combined net asset value of £948,000 with nil cumulative depreciation.

The future minimum lease payments receivable under non-cancellable leases in future years are:

**£000's**

	As at March 2014	As at March 2013
	£	£
Not Later than one year	22	16
Later than one year and not later than five years	82	59
Later than 5 years	648	603
	<b>752</b>	<b>678</b>

#### **14. INTANGIBLE ASSETS**

The Authority accounts for its software as intangible assets, to the extent that the software is not an integral part of a particular IT system and accounted for as part of the hardware item of Property, Plant and Equipment.

#### **15. FINANCIAL INSTRUMENTS**

There are no financial instrument are carried in the Balance Sheet.

## 16. INVENTORIES

£000's

	Information Centres	Cilrhedyn Woodland Centre	Cleddau Bridge Tickets	Franking Machine	Total
<b>Balance outstanding as at 31/3/12</b>	<b>105</b>	<b>16</b>	<b>2</b>	<b>1</b>	<b>124</b>
Purchases	200	27	5	12	244
Recognised as an expense in the year	179	12	5	11	207
<b>Balance outstanding as at 31/3/13</b>	<b>126</b>	<b>31</b>	<b>2</b>	<b>2</b>	<b>161</b>
Purchases	160	31	5	12	208
Recognised as an expense in the year	178	27	6	14	225
<b>Balance outstanding as at 31/3/14</b>	<b>108</b>	<b>35</b>	<b>1</b>	<b>0</b>	<b>144</b>

## 17. LONG & SHORT TERM DEBTORS

£000's

	2013/14	2012/13
<b>Long Term:</b>		
Staff Car / Green Travel Loans	1	3
<b>TOTAL</b>	<b>1</b>	<b>3</b>
<b>Short Term:</b>		
Central government bodies	136	475
Other local authorities	15	5
Other entities and individuals	27	47
Payment in advance	51	29
Staff Loan	3	8
Debt Impairment Provision	-5	-5
<b>TOTAL</b>	<b>227</b>	<b>559</b>

## 18. CASH AND CASH EQUIVALENTS

The balance of Cash and Cash Equivalents is made up of the following elements:

£000's

	2013/14	2012/13
Bank accounts & deposits	2,171	2,007
Cash held by the Authority	2	2
<b>TOTAL</b>	<b>2,173</b>	<b>2,009</b>

## 19. ASSETS HELD FOR SALE

£000's

	2013/14	2012/13
<b>Opening Assets classified as held</b>	<b>-</b>	<b>24</b>
Disposals	-	24
Additions	-	-
Reclassification	-	-
<b>Closing Assets classified as held</b>	<b>-</b>	<b>-</b>

## 20. LONG & SHORT TERM CREDITORS

£000's

	2013/14	2012/13
<b>Long term</b>		
Central government bodies	-4	-6
<b>TOTAL</b>	<b>-4</b>	<b>-6</b>
<b>Short term</b>		
Central government bodies	-87	-80
Other local authorities	-63	-106
Receipts in Advance	-38	-26
Other entities and individuals	-315	-458
Accumulative Absences	-54	-61
<b>TOTAL</b>	<b>-557</b>	<b>-731</b>

## 21. USABLE RESERVES

£000's

2013/14		2012/13
501	<b>General Fund</b> : Resources available to meet future running costs of services	498
1,317	<b>Earmarked Reserves</b> : Reserves set aside for specific items	1,337
247	<b>Capital Receipts</b> : Proceeds on fixed asset sales available to meet future capital investment	247
<b>2,065</b>	<b>TOTAL</b>	<b>2,082</b>

Movements in the Authority's usable reserves are detailed in the Movement in Reserves Statement.

## 22. UNUSABLE RESERVES

£000's

2013/14		2012/13
2,376	Revaluation Reserve	2,314
10,712	Capital Adjustment Account	10,968
-1,568	Pensions Reserve	-4,916
-54	Accumulated Absences Account	-60
<b>11,466</b>	<b>TOTAL</b>	<b>8,306</b>

### REVALUATION RESERVE

The Revaluation Reserve contains the gains made by the Authority arising from increases in the value of its Property, Plant and Equipment. The balance is reduced when assets with accumulated gains are:

- revalued downwards or impaired and the gains are lost
- used in the provision of services and the gains are consumed through depreciation, or
- disposed of and the gains are realised.

The Reserve contains only revaluation gains accumulated since 1 April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

**£000's**

2013/14		2012/13
<b>2,314</b>	<b>Balance at 1 April</b>	<b>1,977</b>
668	Upward revaluation of assets	460
-554	Downward revaluation of assets and impairment losses not charged to the Surplus/Deficit on the Provision of Services	-75
-34	Difference between fair value depreciation and historical cost depreciation	-29
-18	Accumulated gains on assets sold or scrapped	-19
<b>2,376</b>		<b>2,314</b>

**CAPITAL ADJUSTMENT ACCOUNT**

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The Account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisations are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert fair value figures to a historical cost basis). The Account is credited with the amounts set aside by the Authority as finance for the costs of acquisition, construction and enhancement. The Account contains accumulated gains and losses on Investment Properties and gains recognised on donated assets that have yet to be consumed by the Authority. The Account also contains revaluation gains accumulated on Property, Plant and Equipment before 1 April 2007, the date that the Revaluation Reserve was created to hold such gains. **Note 6** provides details of the source of all the transactions posted to the Account, apart from those involving the Revaluation Reserve.

**£000's**

2013/14		2012/13
<b>10,968</b>	<b>Balance at 1 April</b>	<b>11,213</b>
-293	Charges for depreciation and impairment of non current assets	-261
-13	Impairment of Investment Assets	-1,000
266	Gain of Investment Assets	16
-858	Revaluation Losses on Property, Plant & Equipment	0
-17	Amounts of non current assets written off on disposal	-24
17	Revaluation Reserve balance on disposal	0
-100	Revenue expenditure funded from capital under statute	-130
34	Depreciation adjusting amounts written out of the Revaluation Reserve	29
0	Reclassification adjusting amounts written out of the Revaluation Reserve	19
351	Capital grants and contributions credited to the Comprehensive Income and Expenditure Statement that have been applied to capital financing	674
0	Amounts of non-current assets chargeable against future receipts on sale charged to the CIES	-3
0	Development Costs Charged to Capital Receipts Reserve	25
357	Capital expenditure charged against the General Fund balances	410
<b>10,712</b>	<b>Balance at 31 March</b>	<b>10,968</b>



## PENSIONS RESERVE

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post employment benefits and for funding benefits in accordance with statutory provisions. The Authority accounts for post employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the Authority makes employer's contributions to pension funds or eventually pay any pensions for which it is directly responsible. The debit balance on the Pensions Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the Authority has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

2013/14	£000's	2012/13 Restated
<b>-4,916</b>	<b>Balance at 1 April</b>	<b>-3,462</b>
3,845	Actuarial gains or losses on pensions assets and liabilities	-1,128
-856	Reversal of items relating to retirement benefits debited or credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement	-697
373	Employer's pensions contributions and direct payments to pensioners payable in the year	381
-14	Administration Expenses	-10
<b>-1,568</b>	<b>Balance at 31 March</b>	<b>-4,916</b>

## 23. ACCUMULATED ABSENCES ACCOUNT

The Accumulated Absences Account absorbs the differences that would otherwise arise on the General Fund Balance from accruing for compensated absences earned but not taken in the year, e.g. annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the General Fund Balance is neutralised by transfers to or from the Account.

2013/14	£000's	2012/13
61	Balance at 1 April	<b>61</b>
(6)	Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	0
<b>55</b>	Amounts accrued at the end of the current year	<b>61</b>

## 24. CASH FLOW STATEMENT –

Adjustment of net surplus or deficit on the provision of services for noncash movements

2013/14	£000's	2012/13 Restated
-293	Depreciation	-261
-605	Revaluations and Impairments	-984
22	Movement in creditor/stock/debtors	156
-497	Provision of Services costs for post employment benefits	-325
6	Other non-cash items charged to the CIES	-3
<b>-1,367</b>	<b>Total</b>	<b>-1,417</b>

## 25. CASH FLOW STATEMENT –OPERATING & INVESTING ACTIVITIES

The cash flows for operating activities include the following items:

2013/14	£000's	2012/13
17	Interest received	26
Nil	Interest paid	Nil

Cash Flows from Investing Activities are:

2013/13	£000's	2012/13
-728	Purchase of property, plant and equipment, investment property and intangible assets	-1,038
623	Other receipts from investing activities	491
<b>-105</b>	<b>Net cash flows from investing activities</b>	<b>-547</b>

Cash Flows from Financing Activities are:

2013/14	£000's	2012/13
-8	Travel Loans: advances Less Receipts	-2
1	Repayment of Long Term Loan	2
<b>-7</b>	<b>Net cash flows from investing activities</b>	<b>0</b>

## 26. AMOUNTS REPORTED FOR RESOURCE ALLOCATION DECISIONS

The analysis of income and expenditure by service on the face of the Comprehensive Income and Expenditure Statement is that specified by CIPFA's Service Reporting Code of Practice. Similarly the information used by the Authority for decision making is also prepared under the Best Value Accounting Code of Practice. Accordingly there is no requirement under this note for reconciliation between the Comprehensive Income and Expenditure Statement and amounts reported for resource allocation decisions

## 27. ACQUIRED AND DISCONTINUED OPERATIONS

There are no outstanding liabilities in respect of acquired or discontinued operation

## 28. TRADING OPERATIONS

The Authority provides services as part of its objective to promote understanding and enjoyment and generates income from a number of sources including the tourist information centres, heritage centres and car parks. However there were no trading operations undertaken at risk during 2013/14 (*nor 2012/13*) as determined under the definitions of this note.

## 29. SCHEMES UNDER THE TRANSPORT ACT 2000

The Authority has not undertaken any schemes under this Act during 2013/14 (*nor 2012/13*).

## 30. AGENCY SERVICES

The Authority did not provide any agency services in 2013/14 (*nor 2012/13*)

## 31. POOLED BUDGET.

The Authority did not participate in any pooled budget arrangements in 2013/14 (*nor 2012/13*)

### 32. MEMBERS ALLOWANCES & EXPENSES PAID IN THE FINANCIAL YEAR 2012/13

Total members' allowances paid during the year amounted to £65,903 (£76,800 in 2012/13) plus reimbursement of travelling, subsistence and other expense payments amounting to £10,216 (£8,929 in 2012/13).

### 33. OFFICERS REMUNERATION

The number of staff with remuneration in excess of £60,000 – earnings subject to Pay as You Earn taxation and pension contributions - was as follows:

	2013/14 £000	2012/13 £000
	C.E.O.	C.E.O.
Gross Pay	76	76
P11D values	1	1
Employer Pension Contributions	10	10
<b>Total</b>	<b>87</b>	<b>87</b>

The numbers of all exit packages, including pension payments and agreed severances, with total cost per band and total cost are set out in the table below:

	NUMBER OF SETTLEMENTS			COST
	to £20,000	£20,001 to £40,000	£40,001 to £60,000	£000's
2012/13	1	1	-	35
2013/14		1		21

There were no compulsory redundancies in 2013/14 nor 2012/13.

### 34. AUDIT COSTS

The Authority has incurred the following costs in relation to the audit of the Statement of Accounts, certification of grant claims and statutory inspections and to non-audit services provided by the Authority's external auditors:

	2013/14 £000	2012/13 £000
Fees payable to the Wales Audit Office with regard to external audit services carried out by the appointed auditor	34	20
Fees payable to the Auditor General for Wales in respect of statutory inspections and the LG Measure 2011	18	13
Fees payable to the Wales Audit Office for the certification of grant Claims and returns (estimate)	0	1
W.P.I. Grant	-5	
Redistribution of Wales Audit Office Reserves (estimate)	-5	
<b>Total</b>	<b>42</b>	<b>34</b>

### 35. GRANT INCOME

The Authority credited the following grants, contributions and donations to the Comprehensive Income and Expenditure Statement in 2013/14.

	2013/14	2012/13
	£000	£000
<b>Credited to Taxation and Non Specific Grant Income:</b>		
NPA Grant (Welsh Government funded)	3,541	3,555
Levy on Pembrokeshire County Council	1,180	1,185
Other Grant Income	251	543
	<b>4,972</b>	<b>5,283</b>
<b>Credited to Services</b>		
The Welsh Government: major funding towards Planning Improvement Fund, the Historic Towns Scheme	128	138
Natural Resources Wales: contributed funding towards the National Trail/Coast Path management & maintenance; the Coed Cymru Officer post; various woodland schemes and the Castlemartin Ranger post.	298	311
Pembrokeshire County Council: the Walkability Project		15
Ministry of Defence: Castlemartin Ranger	17	17
CADW: Historic Towns Scheme	50	81
Big Lottery: Mentro Allan & Your Park Your Future projects	84	79
Ramblers Association	15	-
Other grants	-	5
<b>TOTAL GRANTS</b>	<b>592</b>	<b>646</b>

### 36. RELATED PARTY TRANSACTIONS

The Authority is required to disclose material transactions with related parties – bodies or individuals that have the potential to control or influence the Authority or to be controlled or influenced by the Authority. Disclosure of these transactions allows readers to assess the extent to which the Authority might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the Authority. The Authority has adopted a materiality level of £5,000 for disclosure of related party transaction relevant to members and staff.

The National Park Authority is made up of 18 members, 12 appointed by Pembrokeshire County Council and 6 directly by the Welsh Government. Members of the Authority have direct control over the Authority's financial and operating policies. The total of members' allowances paid in 2013/14 is shown in Appendix 1. The Authority maintains registers of Members' Interests and Gifts & Hospitality, with register of Members' Interest available for inspection on the Authority's website. There are no issues to report arising from the entries in these registers, and the Authority's ability to control or influence another party as result of the recorded interests is considered highly unlikely.

Disclosure notes 10 and 35 show the amount and sources of significant revenue and capital funding which the Authority received during the year. In addition to the receipt of a Levy from Pembrokeshire County Council the Authority also contract with them for the supplies of goods and services including the provisions of refuse management, vehicle maintenance, internal audit and specialist planning advice.

The Welsh Government has significant influence over the general operations of the Authority– it is responsible for providing the statutory framework within which the Authority operates, provides the majority of its funding in the form of grants and prescribes the terms of many of the transactions that the Authority has with other parties (e.g. council tax bills, housing benefits).

The aggregate level of income and expenditure the following third parties are:

Organisation	Income £000's	Expenditure £000's
Welsh Government	3,783	0
Pembrokeshire County Council	1,206	190

The Authority administered the Sustainable Development Fund (SDF) on behalf of the Welsh Government. In awarding grants to organisations, the SDF Committee of the Authority imposes special grant conditions, which include linking financial performance with achieving agreed milestones. Actual SDF awards made during the 2013-14 financial year that exceeded £5000 were to the following projects:-

Project Name	Awarded to	Project Description	Amount (£)
Cemaes Himilyan Balsam eradication	St Dogmaels Community Association	SDF funding was used to prevent the spread and contain the growth of the invasive species Himalayan Balsam on approximately 30 acres of land at Cemaes Head.	£13,218
eduCAT	TYF Connect	The eduCAT (education catalyst) project takes actual sustainability challenges, which are being experienced by business or public sector organizations, into the County's secondary schools. Pupils are encouraged and helped to develop innovative and practical solutions to the set challenges that take into account social, economic and environmental considerations. With guidance, their ideas will be developed into a business plan that will be presented back to the challenge setter.	£9,711
Options appraisal for community regeneration	4CG Ltd	A feasibility study and fully business planned options appraisal exercise will determine how best to deliver commercially viable sustainable development for Cardigan and the surrounding areas. The over-riding intention is to support and future proof the local economy, by provision of the most appropriate facilities to support local businesses and producers and to retain finances and resources locally.	£6,091
Waste Paper and Card to Biomass solid fuel	Polypembs Ltd	This project collects waste card and paper from local businesses and will process it into an economical biomass fuel. The high performance fuel in the form of small logs or briquettes will be sold locally in bulk or bag form for use in open fires, log burners, aga's and biomass boilers. It offers a real and cost effective alternative to traditional solid fuels.	£25,000
Dr Beynon's Bug Farm Phase I	Dr Beynon's Bug Farm Ltd	This project is the start- up of an education and outreach programme to provide underlying scientific research to disseminate knowledge and raise awareness of the	£7,148

		importance of dung beetles in a sustainable ecosystem. The education and outreach programme will include expert led bug safaris. Research will include a study to map the genetic diversity of dung beetle species and testing beetles for transmissible livestock diseases.	
Regeneration Regency Hall	Regency Hall Community	Funding contributed towards completion of the sustainable refurbishment of the Hall. The significantly improved facility will ensure that the hall can deliver for its wide range of users. It will enhance social cohesion, promote inter-generational activities and encourage greater inclusivity, all of which are essential for sustainable longer term financial viability.	£36,359
Dr Beynon's Bug Farm Phase II	Dr Beynon's Bug Farm Ltd	The project is to assist the purchase and development of farm buildings to provide a permanent base for development of Dr Beynon's Bug Farm, and will deliver conservation through research, innovation and education and provide a wet weather tourist attraction.	£75,000
Passive Window and Door Manufacturing Area	Thomas Joinery Ltd	The project will maintain and grow a sustainable business. This necessitates increasing manufacturing capability and reducing energy consumption and associated costs. It will also safeguard and create employment, contribute to the local economy and provide training opportunities in the manufacture and supply of high quality sustainable products. To achieve these objectives SDF support will contribute towards extending an existing workshop area, putting in place 'greener' energy solutions and modernising a spray shop facility.	£13,947
Woodlands and Wetlands Project Manager	Pembroke 21C CIC	SDF funding was used to employ a project manager to further develop a woodland and wetland training programme and volunteering opportunities at a woodland and willow coppice site.	£11,097
Walking with Wheels	PCNPA	Funding was used to increase the number of participants and reduce some of the barriers the less mobile have to overcome in order to enjoy and appreciate the outdoors, with potential benefits for their physical and mental well being as well	£8,004
Affordable Solar Homes	Western Solar Ltd	SDF funding was aimed to develop low density affordable housing and microgeneration in an integrated unit and source 80% of materials and expertise in Wales and create local employment.	£28,528

### 37. PRIVATE FINANCE INITIATIVES AND SIMILAR CONTRACTS

The Authority had no PFI and similar contracts in place as at 31/3/14 (nor 31/3/13).

### 38. IMPAIRMENT LOSSES

These disclosures are consolidated in the notes on the movement over the year in the Property, Plant and Equipment.

### 39. TERMINATION BENEFITS

During the year 2013/14 the Authority provided £21,000 for specific termination benefits, (£12,900 in 2012/13).

#### **40. DEFINED BENEFIT PENSION SCHEMES**

The Authority offers defined retirement benefits to staff, relating to pay and service, under the Dyfed Pension Fund (Local Government Pension Scheme), being a funded scheme administered by Carmarthenshire County Council. Although these benefits will not actually be payable until employees retire, the Authority has a current commitment to make the benefits payments that needs to be disclosed at the time that employees earn their future entitlement. The Authority's contribution rates are determined by the Fund's professionally qualified actuaries based on triennial valuations of the Fund, the most recent of which was at 31<sup>st</sup> March 2013, and are set with the aim of ensuring that the overall liabilities of the fund can be met when matched with employee contributions. The principal risks to the authority of the scheme are the longevity assumptions, statutory changes to the scheme, structural changes to the scheme (ie large-scale withdrawals from the scheme), changes to inflation, bond yields and the performance of the equity investments held by the scheme.

Local authorities are required to recognise the costs of retirement in the Net Cost of Services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, this conflicts with the charge the Authority is required to make in the Comprehensive Income & Expenditure Account based on the cash payable in the year to the pension fund, so the real cost of retirement benefits is then reversed out of the accounts in the statement of movement on the general fund balance.

Under International Accounting Standards 19 (IAS 19) the accounting for pension's schemes has been revised for all fiscal years beginning on or after 1<sup>st</sup> January 2013 and these changes reflected in the 2013/14 financial statements includes interest on Assets. The expected return on assets is replaced with the "interest on assets". This is the interest on assets held at the start of the period and cash flows occurring during the period, calculated using the discount rate at the start of the year. The pension cost under the revised IAS 19 will see the interest cost and expected return on assets replaced with the "net interest cost". This will be calculated as interest on pension liabilities less the interest on assets.

The revised IAS 19 guidance requires that all actuarial gains and losses be recognised in the year of occurrence via Other Comprehensive Income and Expenditure and can no longer be deferred. Actuarial gains and losses on liabilities due to changes in actuarial assumptions will need to be split between the effect of changes in financial assumptions and changes in demographic assumptions. Administration expenses are recognised as a separate item within the pension cost.

The adoption of the revised ISA19 has necessitated a restatement of the Comprehensive Income & Expenditure Statement, Movement in Reserves Statement and Cash Flow Statements for 2012/13 and a reconciliation between those published and the revised prior year figures shown below:

## Comprehensive Income and Expenditure Statement

1<sup>st</sup> April 2012 – 31<sup>st</sup> March 2013

£000's

	Per Published Statement	Current Service Cost Adjustment	Net Interest Adjust ment	Administration Expenses Adjustment	Remeasurement of Assets & liabilities Adjustment	Revised Prior Year
Conservation of the Natural Environment	472	1				473
Conservation of the Cultural Heritage	167					167
Development Control	626	2				628
Forward Planning & Communities	490	1				491
Promoting Understanding	1,144	3				1,147
Recreation & Transport	233	1				234
Rangers, Estates & Volunteers	1,102	3				1,105
Democratic Representation & Management	595	1				596
Pension Curtailment	27					27
Pension Past Service Cost / (Gain)						0
<b>Cost of Services</b>	<b>4,856</b>	<b>12</b>				<b>4,868</b>
Financing & Investment Income & Expenditure	963		131			1,094
Other Operating Expenditure	3			10		13
Taxation & Non -specific Grant Income	-5,283					-5,283
<b>(Surplus) or Deficit on Provision of Services</b>	<b>539</b>	<b>12</b>	<b>131</b>	<b>10</b>		<b>692</b>
Surplus or deficit on revaluation of fixed assets	-460					-460
Impairment losses on non-current assets charged to the Revaluation Reserve	75					75
Actuarial gains / losses on pension assets / liabilities -- - Remeasurement	1,281				-153	1,128
<b>Other Comprehensive Income and Expenditure</b>	<b>896</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>-153</b>	<b>743</b>
<b>Total Comprehensive Income and Expenditure</b>	<b>1,435</b>	<b>12</b>	<b>131</b>	<b>10</b>	<b>-153</b>	<b>1,435</b>



<b>MOVEMENT IN RESERVES STATEMENT</b>	General Fund Balance	Pensions Reserve
	£000's	
Published Surplus or (deficit) on provision of services	-539	-1,281
IAS 19 Adjustments	-153	153
<b>Revised Surplus or (deficit) on provision of services</b>	<b>-692</b>	<b>-1,128</b>
Published Adjustments between accounting basis & funding basis under regulations	466	-173
IAS 19 Adjustments	153	-153
<b>Revised Adjustments between accounting basis &amp; funding basis under regulations</b>	<b>619</b>	<b>-326</b>

<b>CASH FLOW STATEMENT</b>	<b>31 March 2013 £000s Original</b>	<b>31 March 2013 £000s Revised</b>
Net (surplus) or deficit on the provision of services	539	692
Adjust net surplus or deficit on the provision of services for noncash movements	(1,264)	(1,417)
Adjust for items included in the net surplus or deficit on the provision of services that are investing and financing activities	570	570
Net cash flows from Operating Activities	<b>(155)</b>	<b>(155)</b>

### Transactions Relating to Post-employment Benefits

We recognise the cost of retirement benefits in the reported cost of services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge we are required to make is based on the cash payable in the year, so the real cost of post employment/retirement benefits is reversed out of the General Fund via the Movement in Reserves Statement. The following transactions have been made in the Comprehensive Income and Expenditure Statement and the General Fund Balance via the Movement in Reserves Statement during the year:

Total post employment benefit charged to Comprehensive Income and Expenditure Statement £000's	£000's		
	2013-14	2012-13 IAS 19 Adjusted	2012-13
<b>Service Costs:</b>			
Current service cost	658	508	496
Past Service Cost		27	27
<b>Financing &amp; Investment  Income &amp; Expenditure:</b>			
Interest cost on Liabilities	996	975	987
Interest on Plan Assets	-798	-813	-956
<b>Net Interest On Pension</b>	<b>198</b>	<b>162</b>	<b>31</b>
<b>Other Operating Income &amp; Expenditure</b>			
Administration Costs	14	10	
<b>Total Post-Employment Benefits charged to Surplus / Deficit on Provision of Services</b>	<b>870</b>	<b>707</b>	<b>554</b>
<b>Other Post Employment Benefits charged to Comprehensive Income &amp; Expenditure:</b>			
Return on plan assets (excluding the amount included in the net interest expense)	484	1,477	1,324
Actuary Experience gain/(loss)	1,141		
Actuary Gain / (Loss) on financial assumptions	2,355	-2,357	
Actuary Gain / (Loss) on demographic assumptions	-135	-248	
Other ( Actuarial Gains & Losses)			-2,605
<b>Total Post-employment Benefits charged / credited to the Comprehensive Income and Expenditure Statement</b>	<b>3,845</b>	<b>-1,128</b>	<b>-1,281</b>
<b>Reversal of charges made to surplus/deficit on provision of services in the Movement in Reserves Statement</b>			
Current service cost	-658	-508	-496
Past service gain / loss		-27	-27
Interest cost on Liabilities	-996	-975	-987
Interest on Plan Assets	798	813	956
Administration Costs	-14	-10	
<b>Actual Amount charged against General Fund</b>	<b>-870</b>	<b>-707</b>	<b>-554</b>
<b>Employer Contributions</b>	<b>373</b>	<b>381</b>	<b>381</b>

### Assets and Liabilities in Relation to Post-employment Benefits

Reconciliation of present value of the scheme liabilities (defined benefit obligation):

	Funded liabilities: Local Government Pension Scheme £000's		
	2013/14	2012-13 IAS 19 Adjusted	2012/13
Benefit Obligations at beginning of Year	<b>23,884</b>	<b>19,976</b>	<b>19,976</b>
Current Service Cost	658	508	496
Interest On Pension Liabilities	996	975	987
Member Contributions	175	171	171
Past Service Gain		27	27
Actuarial (Gains)/Losses on Liabilities			2,605
Remeasurement of Liabilities:			
Experience (gain)/loss	-1,141		
(Gain) / Loss on financial assumptions	-2,355	2,357	
(Gain) / Loss on demographic assumptions	135	248	
Curtailments			
Benefits Paid	-484	-378	-378
Benefit Obligations at End of Year	<b>21,868</b>	<b>23,884</b>	<b>23,884</b>

### Reconciliation of Present value Scheme Assets:

	Local Government Pension Scheme £000's		
	2013/14	2012-13 IAS 19 Adjusted	2012/13
<b>Fair Value at beginning of Year</b>	<b>18,968</b>	<b>16,514</b>	<b>16,514</b>
Interest on / Expected Return on Plan Assets	798	813	956
Remeasurement / Actuarial Gains/(Losses) on Assets	484	1,477	1,324
Administration Expenses	-14	-10	
Employer Contributions	373	381	381
Member Contributions	175	171	171
Benefits/transfers paid	-484	-378	-378
<b>Fair Value at End of Year</b>	<b>20,300</b>	<b>18,968</b>	<b>18,968</b>
<b>Actual return on scheme assets</b>	<b>1,203</b>	<b>2,290</b>	<b>2,280</b>

## Statement of Recognised Gains & Losses

	2013/14 £000's	2012-13 IAS 19 Adjusted	2012/13 £000's
Restatements / Actuarial (Gains)/Losses	-3,845	1,128	1,281
<b>Total pension cost recognised in MiRS</b>	<b>-3,845</b>	<b>1,128</b>	<b>1,281</b>

The *current service costs* reflect the increase in liabilities expected to arise from employee service in the current period. The *past service costs* reflect the increase in liabilities related to employee service in prior periods arising from the improvement of retirement benefits in the current period. The *curtailment/settlement costs* reflect changes in liabilities relating respectively to actions that relieve the employer of primary responsibility for a pension obligation (e.g. a group of employees being transferred to another scheme) or events that reduce the expected years of future service of employees or reduce the accrual of defined benefits over their future service for some employees (e.g. closing a business unit). The *return on assets* reflects the average rate of return expected on the actual assets held in the pension scheme. Liabilities have been assessed on an actuarial basis using the projected unit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels etc. These assumptions are made by the Fund's actuaries, William M Mercer Ltd, and are based on the actuarial valuation report at 31<sup>st</sup> March 2013. *Interest on pension liabilities* reflects the expected increase during the year in the present value of liabilities because the benefits are one year closer to settlement. The underlying assets and liabilities for retirement benefits attributable to the Authority as at 31<sup>st</sup> March 2014 are as follows:

<b>DYFED PENSION FUND (Pembrokeshire Coast National Park Authority) 31 March 2014</b>	
	<b>£000</b>
Present Value of Funded Benefits Obligations	21,815
Present Value of Unfunded benefit obligations	53
<b>Total present value of Benefit Obligations</b>	<b>21,868</b>
Fair Value of Plan Assets	(20,300)
Unrecognised Past Service	0
<b>Deficit/Surplus</b>	<b>1,568</b>

## Prior Year Scheme Values

Scheme Year	Present value Scheme Liabilities(£000)	Fair Value of Scheme Assets (£000)
31st March 2013	23,884	18,968
31 <sup>st</sup> March 2012	19,976	16,514
31 <sup>st</sup> March 2011	18,005	15,986
31 <sup>st</sup> March 2010	19,339	14,391
31 <sup>st</sup> March 2009	13,266	10,137
31 <sup>st</sup> March 2008	15,436	12,187
31 <sup>st</sup> March 2007	14,076	12,297

The main assumptions are set out below:

ACTUARIAL ASSUMPTIONS <i>Financial Assumptions</i>	End of Year	Start of year
Rate of CPI inflation	2.4%	2.4%
Rate of increase in salaries	3.9%	4.15%
Rate of increase in pensions	2.4%	2.4%
Discount rate	4.5%	4.2%

Detailed assets breakdown are as follows.

Investment Category		Quoted	Start of year	End of Year
		(Y/N)	£000's	
Equities:	UK	Y	7,534	8,321
	Canada	N	101	97
	US	N	2,031	2,286
	Europe	N	1,066	1,157
	Japan	N	694	731
	Pacific Rim	N	673	637
	Emerging Markets	N	1,529	1,411
Bonds:	UK Government indexed	Y	1,976	1,910
	UK Corporate	N	1,963	1,892
Property:	UK	N	63	57
	Overseas	Y	17	16
	Overseas	N	30	45
	Property Funds	N	1,242	1,807
Cash:	Cash instruments	Y	190	20
	Cash accounts	Y	93	91
	Net current assets	N	(235)	(179)
<b>Total</b>			<b>£18,968</b>	<b>£20,300</b>

Asset category	Sub-category	Quoted (Y/N)	31 March 2013	31 December 2013
			% holding	% holding
Equities:	UK quoted	Y	39.72	40.99
	Canada	N	0.53	0.48
	US	N	10.71	11.26
	Europe	N	5.62	5.70
	Japan	N	3.66	3.60
	Pacific Rim	N	3.55	3.14
	Emerging Markets	N	8.06	6.95
Bonds:	UK Government indexed	Y	10.42	9.41
	UK Corporate	N	10.35	9.32
Property:	UK	N	0.33	0.28
	Overseas	Y	0.09	0.08
	Overseas	N	0.16	0.22
	Property Funds	N	6.55	8.90
Cash:	Cash instruments	Y	1.00	0.10
	Cash accounts	Y	0.49	0.45
	Net current assets	N	-1.24	-0.88
<b>Total:</b>			<b>100.00</b>	<b>100.00</b>

### Post Retirement mortality assumptions

	End of Year	Start of Year
Non-retired members	S1PA CMI_2012_1.5% Tables Males - 95% Females - 94%	S1PA_CMI_2009_1.25% Tables Males - 99% Females - 93%
Retired members	S1PA_CMI_2012_1.5% Tables Males - 95% Females - 94%	S1PA_CMI_2009_1.25% Tables Males - 99% Females - 93%

### Life Expectancy

	End of Year	Start of Year
Of males (female) future pensioner aged 65 in 20 year's time	25.4 (28) years	24.2 (27) years
Of males (female) current pensioner aged 65	23.2 (25.7) years	22.4 (25) years

### Risk and Pension Sensitivity Analysis

The principal risks to the authority of the scheme are the longevity assumptions, statutory changes to the scheme, structural changes to the scheme (i.e. large-scale withdrawals from the scheme), changes to inflation, bond yields and the performance of the equity investments held by the scheme. These are mitigated to a certain extent by the statutory requirements to charge to the General Fund the amounts required by statute as described in the accounting policies note.

The estimation of the defined benefit obligations is sensitive to the actuarial assumptions set out in the table below. The sensitivity analyses below have been determined based on reasonably possible changes of the assumptions occurring at the end of the reporting period and assumes for each change that the assumption analysed changes while all the other assumptions remain constant. The assumptions in longevity, for example, assume that life expectancy increases or decreases for men and women. In practice, this is unlikely to occur, and changes in some of the assumptions may be interrelated. The estimations in the sensitivity analysis have followed the accounting policies for the scheme, i.e. on an actuarial basis using the projected unit credit method.

	£000's				
	Central	Sensitivity 1	Sensitivity 2	Sensitivity 3	Sensitivity 4
		+0.1% p.a. discount rate	+0.1% p.a. inflation	+0.1% p.a. pay growth	1 Year increase in life expectancy
Disclosure Item					
<b>Liabilities</b>	21,868	21,459	22,286	21,979	22,286
<b>Assets</b>	-20,300	-20,300	-20,300	-20,300	-20,300
<b>Deficit ( Surplus)</b>	1,568	1,159	1,986	1,679	1,986
<b>Projected Service Costs for next year</b>	554	537	571	554	566
<b>Projected Net Interest Costs for Next year</b>	62	45	81	67	81

### History of experience gains and losses

The actual gains identified as movement on the Pension Reserve in 2013/14 can be analysed into the following categories.

	2013/14 %	2012/13 %	2011/12 %	2010/11 %	2009/10 %	2008/09 %	2007/08 %
Actuarial (gains) / losses on Assets	(2.4)	(7.8)	(4.3)	(3.9)	(22.2)	(31.5)	(10.1)
Actuarial (gains) / losses on liabilities	(16.6)	(10.9)	(3.4)	8.8	24.6	27.4	5.1

**Market value of whole fund assets (£millions)**

End of Year	Start of year
1,666	1,581

The end of year figures for the market value of the assets and the split between investments categories have been calculated as at 31/12/13. The corresponding split of assets at the start of the year has been calculated as at 31/3/13. The actuarial assumptions used in the calculation of the end of year balance sheet liabilities are based on the 2013 actuarial valuation assumption, other than the financial assumptions which are shown above. A deduction of £14,000 in respect of expenses was made for the year.

The forecasted employer's contribution for 2014/15 is £373,000, implied service cost including interest £554,000, net interest cost £62,000, and administration cost of £14,000. The projected deficit as at 31/3/15 is expected to be £1,825,000.

Further information on the Dyfed Pension Fund, such as the annual report, is available from the Fund administrators at Carmarthenshire County Council, or on-line at [www.dyfedpensionfund.org.uk](http://www.dyfedpensionfund.org.uk)



## **STATEMENT OF RESPONSIBILITIES FOR THE STATEMENT OF ACCOUNTS**

**The Authority's responsibilities for the accounts under local government legislation and other requirements are:**

- to make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In this Authority, that officer is the Chief Financial Officer.
- to manage its affairs to secure economic, efficient, effective and best value use of resources and to safeguard its assets.
- to approve the statement of accounts by the statutory deadline.

Chairman.....

Date.....

**The Chief Financial Officer's legal and professional responsibility for the accounts:**

The Chief Financial Officer is responsible for the preparation of the Authority's statement of accounts in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom ('the Code of Practice').

In preparing this statement of accounts, the Chief Financial Officer has:

- ✓ selected suitable accounting policies and then applied them consistently;
- ✓ made judgments and estimates that were reasonable and prudent;
- ✓ complied with the Code of Practice;

The Chief Financial Officer has also:

- ✓ kept proper accounting records which were up-to-date;
- ✓ taken reasonable steps for the prevention and detection of fraud and other irregularities.

### **Chief Financial Officer's Certificate**

I hereby certify that the *Statement of Accounts 2013/14* presents a true and fair view of the financial position of the Authority at 31<sup>st</sup> March 2014 and its income and expenditure for the year ended 31<sup>st</sup> March 2014

**R.E.GRIFFITHS** .....  
**Chief Financial Officer**

**Date** .....

# **2013/14 ANNUAL GOVERNANCE STATEMENT**

## **I. Introduction**

The Pembrokeshire Coast National Park Authority (“the Authority”) is responsible for ensuring that its business is conducted in accordance with the law and proper standards, that public money is safeguarded and properly accounted for and used economically, efficiently, and effectively. It is a Welsh improvement authority under section 1 of the Local Government (Wales) Measure 2009 and as such has a general duty under section 2 to make arrangements to secure continuous improvement in the way in which its functions are exercised.

In 2010/11 the Authority approved a Code of Corporate Governance, which is consistent with the principles of the CIPFA/ SOLACE Framework ‘Delivering Good Governance in Local Government’. This guidance recommends that the review of effectiveness of the system of internal control that local authorities are required to undertake in accordance with the Accounting and Audit Regulations should be reported in an Annual Governance Statement. In Wales the inclusion of the Annual Governance Statement in the Statement of Accounts is voluntary. In 2009/10 CIPFA also published an “Application Note to Delivering Good Governance in Local Government: A Framework”. This note has been developed to advise on the application of the “Statement of the Role of the Chief Financial Officer on Local Government” under the CIPFA/SOLACE Framework “Delivering Good Governance in Local Government”. The Authority has decided to adopt the CIPFA framework and Annual Governance Statement approach for 2013/14

## **II. The purpose of the Governance framework**

The governance framework comprises the committees, systems and processes, cultures and values, by which the Authority is directed and controlled and its activities through which it accounts to, engages with and leads the community. It enables the Authority to monitor the achievement of its strategic objectives and to consider whether those objectives have led to the delivery of appropriate, cost-effective services.

The system of internal control is a significant part of that framework and is designed to manage risk to a reasonable level. It cannot eliminate all risk of failure to achieve policies, aims and objectives and can therefore only provide reasonable and not absolute assurance of effectiveness. The system of internal control is based on an ongoing process designed to identify and prioritise the risks to the achievement of the Authority’s policies, aims and objectives, to evaluate the likelihood of those risks being realised and the impact should they be realised, and to manage them efficiently, effectively and economically.

## **III. The Governance framework**

There is clear definition of the roles of Members and Officer and a clear committee and decision making structure. This is based on:

### **The Authority**

The Authority comprises 18 members and will meet at least 6 times a year and its main functions are:

- To approve the development of the Authority's strategic corporate planning framework through the National Park Management Plan (every five years), the Local Development Plan (every five years), and the Business and Improvement Plan (annually).
- To determine all policy matters in support of its strategic planning objectives. The Authority may receive advice from the permanent Advisory Group and may also set up task and finish advisory groups to investigate and advise on specific matters.
- To determine all Service Standards and the Authority's Welsh Language Scheme.
- To agree policies relating to the management of the Authority's resources i.e. finance, staffing and assets; and to approve the budget, levy, charges, and the Annual Accounts.
- To ensure that the NPA complies with all legislation affecting its services.
- To determine membership of other committees, task & finish groups, working groups and advisory groups, within the NPA, and their terms of reference, and the Authority's representation on external bodies and organisations.
- To determine the delegation of the Authority's responsibilities to other committees of the Authority and when appropriate to the Chief Executive.

#### Audit and Corporate Services Review Committee

The role of the Audit and Corporate Services Review Committee is to consider the level of corporate risks, governance matters facing the Authority (including reviewing the Annual Governance Statement), budget management and issues relating to the work of the Chief Executive Officer and departments reporting to him such as HR, Finance, IT, Communications, performance management. In addition, this Committee will look at performance against the Welsh Government Grant letter.

#### Conservation and Planning Review Committee

Conservation and Planning Review Committee considers the risks and performance in areas covered by the Director for Conservation and Planning. This includes issues such as climate change, the Natural Environment Framework as well as the performance of Development Management.

#### Recreation and Tourism Review Committee

Recreation and Tourism Review Committee considers the risks and performance in areas covered by the Director for Tourism, Communications and Marketing. This Committee oversees the work of centres such as Oriel y Parc, Carew Castle and Castell Henllys.

Each Performance Review Committee has a standard item relating to items of concern with performance that can be delegated to the Continuous Improvement Group for further consideration.

#### Continuous Improvement Group

The Continuous Improvement Group consists of five members of the Authority including the CEO. The membership includes the Chairman and Vice Chairman of the Authority along with the Chairmen of the three Performance Review Committees. The group have the power to invite attendance of other members or officers if the work programme indicates that their attendance or experience would add value to its work

The terms of reference for the group are:

- To review aspects of the Authority's governance arrangements, to include relevant policies and procedures, as directed by the Authority.
- To oversee the improvement process arising out of risks identified by the Authority and / or one of the Performance Review Committees.
- To monitor the Authority's response to the Welsh Government's Improvement Agenda, by identifying opportunities for collaboration, partnership and customer centred working.
- To identify additional outcome /qualitative measures to help assess the Authority's performance across its service areas.

#### Internal Audit

The review of the effectiveness of the system of internal control and governance arrangements is informed by the work of the Internal Auditors and their reporting to the Authority. This work is undertaken by Pembrokeshire County Council's Internal Audit Department who structure their work based on a rolling 5 year audit program. The terms of reference for internal audit require that work is conducted in accordance with standards as set out in the Chartered Institute of Public Finance and Accountancy (CIPFA) Code of Practice for Internal Audit in Local Government. Following a recommendation from the Wales Audit Office a request was made to our Internal Auditors for them to provide an audit opinion on our governance arrangements. A discussion on this issue was undertaken and the Authority decided to appoint the Head of PCC Internal Audit as the Authority's Chief Audit Executive from 1 April 2014 and to adopt an Internal Audit Charter.

#### External Audit

Wales Audit Office act as the Authority's external audit and make comments following their financial accounts and performance work and in the annual audit letter. They also express an opinion on the adequacy of internal audit work.

#### Section 151 Officer

In the Authority the Finance Manager also acts as the Section 151 Officer. The Authority complies with the CIPFA "Statement on the Role of the Chief Financial Officer in Local Government". The Finance Manager is also a member of the Authority's Core Management Team.

#### The Executive

An Executive structure for decision making for officers is based on a Senior Management Team of three members, a Leadership Team of twelve officers and a Core Management Team of five officers supplemented on a rotating basis by other members of the Leadership Team. The Core Management Team meets weekly while the Leadership Team meets once a month.

### Principles of Governance

The review of the effectiveness of the Authority systems of governance is undertaken in accordance with the following 6 principles.

- Focusing on the Authority's purpose, on outcomes for the community including citizens and service users and creating and implementing a vision for the local area
- Members and officers working together to achieve a common purpose, with clearly defined functions and roles.
- Promoting values for the Authority and demonstrating the values of good governance through upholding high standards of conduct and behaviour
- Taking informed and transparent decisions which are subject to effective scrutiny and managing risk
- Developing the capacity and capability of Members and officers to be effective
- Engaging with local people and other stakeholders to ensure robust public accountability.
- 

### **IV. Actions Taken During The Year**

Previously identified Significant Governance Issues, the actions taken to tackle these issues and their evaluations are shown in the table below:

<b>Governance Issues Identified</b>	<b>Actions proposed</b>	<b>Evaluation</b>
<ul style="list-style-type: none"><li>● Development Management Performance</li></ul>	Building on recent improvements the Authority will develop a greater customer focus in the delivery of its planning function. Additional funds have been allocated in the 2013/14 budget to cover additional work load related to renewable energy applications.	The Development Management monthly performance data for 2013/14 continued to improve and is evidenced by quarterly WG planning statistics.
<ul style="list-style-type: none"><li>● Introducing Customer service standards</li></ul>	Using the Customer Quality Charter criteria we will assess the service standards across all services	Limited progress against Quality Charter criteria however, some in-house and externally provided staff training undertaken. The citizen's panel and customer surveys undertaken in 2013/14, have all shown high levels of satisfaction.
<ul style="list-style-type: none"><li>● Consultation Policy</li></ul>	The review of the Cipfa guidance on delivering good governance identified potential weaknesses in engaging local people and stakeholders. A thorough review will be undertaken	New consultation strategy being drafted prior to undertaking a major consultation exercise regarding reduction in funding.
<ul style="list-style-type: none"><li>● Effectiveness of Scrutiny Committee</li></ul>	The work of the Scrutiny Committee will be evaluated during 2013/14.	A scrutiny exercise on affordable housing recently completed with

		recommendations agreed by NPA. A fourth scrutiny exercise in partnership with Snowdonia NPA is now underway. Review of process will be undertaken on completion.
<ul style="list-style-type: none"> <li>• Policies</li> </ul>	All of the Authority's policies will be reviewed and a review schedule implemented	During 2013/14 a review schedule was prepared and all policies were reviewed according to schedule.
<ul style="list-style-type: none"> <li>• Golden Thread</li> </ul>	Standardised format for summary team plans are being established which will link to business/service plans and Improvement Objectives	Introduced. Team plans available in use.
<ul style="list-style-type: none"> <li>• PI Data</li> </ul>	The Authority will work with Welsh Government and consultants to develop outcome based PI's.	Authority commented on WG report, but no further progress from WG.

## **V. Review of Effectiveness**

The Authority is responsible for conducting an annual review of the effectiveness of its governance framework including the system of internal control. This review is informed by the work of the Authority's, Members and its Committees, internal and external auditors, other review agencies (as appropriate) and senior managers who have responsibility for the development and maintenance of the internal control environment. The review of effectiveness of governance can be divided into the following.

The review is based on the six principles of the Code of Corporate Governance.

### **Principle 1.**

**Focusing on the Authority's purpose, on outcomes for the community including citizens and service users and creating and implementing a vision for the local area.**

The Authority has been focusing on developing work to ensure that it is 'fit for Purpose' to meet the challenges of the future.

#### Demonstrating Strategic Leadership

National Park purposes and vision for the Park are set in the National Park Management Plan (NPMP) 2009 - 2013, developed following full consultation with partners, stakeholders and communities setting out policies and longer term objectives. Members agreed in October to extend the life of the current NPMP while awaiting the new Policy Statement and further guidance from Welsh Government.

#### Corporate Strategy/ Annual Improvement Plan

In April the NPA approved the Corporate Strategy which sets out the objectives and work programme for a one to two year period. Performance against targets in its document is reported to the relevant Review Committees. Wales Audit Office report on the success or failure to comply with the Local Government Measure.

#### Quality of Service

The Authority carries out surveys of the effectiveness of its service delivery through customer satisfactions surveys, performance against quality standards and by monitoring formal complaints which remain at a low level.

#### Ffynnon System

The Authority has continued to adopt the Ffynnon system to ensure that we develop and manage a robust system of performance information to highlight the impact of the work undertaken by the Authority. Performance review committee reports are prepared directly from Ffynnon.

#### Budget Pressures / Joint working

Work has continued to reduce costs and to identify options for joint working. Discussions are on-going with a number of other Authorities to identify efficient ways of delivering our services.

## **Principle 2**

**Members and officers working together to achieve a common purpose, with clearly defined functions and roles.**

#### Reduction in National Park Grant and Levy

In October 2013 the Welsh Government published its draft budget and as anticipated it showed an unprecedented reduction in the funding of the National Park Grant (NPG) for the three Welsh National Park Authorities. The budget identified a funding cut of 8.76% for 2014/15 followed a further cut of 4.32% for 2015/16. However the Welsh Government confirmed that the capital grant for 2014/15 would remain at the same level as 2013/14. In light of this it was agreed at the October meeting to hold Members' workshop following each full Authority meeting to consider a longer term strategy to deliver the services within the budget available.

#### Scrutiny Committee

Members and officers have been developing the scrutiny process, particularly through the recent review of affordable housing policies, the recommendations of which are now being taken forward as part of the review of the Local Development Plan.

#### Development Management Committee

The Development Management Committee is responsible for carrying out the Authority's statutory planning functions in relation to the determination of applications, appeals and enforcement matters, and allied issues relating to development and the regulation of uses and activities.

#### Review of Committees

A review of the three Performance Review Committees has been undertaken and the recommendations will be implemented in 2014-15. During the year the Authority has reviewed the effectiveness of these three committees and decided to merge the Conservation and Planning Review Committee and the Tourism and Recreation Review Committee from 2014-2015 onwards. The Audit and Corporate Services Review Committee will remain. Each of the committees will have nine members. The Terms of Reference of the committees will be reviewed in early 2014-2015.

## Consultations

Members have contributed their comments to responses to Welsh Government consultation papers including Protected Landscapes Policy Statement, Environment Bill White Paper, Heritage Bill White Paper and the Planning Bill White Paper.

## **Principle 3**

### **Promoting values for the Authority and demonstrating the values of good governance through upholding high standards of conduct and behaviour.**

A Code of Conduct for Members and a Code of Conduct for Officers is in place. Issues relating to breaking the Code of Conduct are dealt with by the following:

#### The Standards Committee

It is the responsibility of the Authority's Standards Committee to promote high standards of conduct by Members and Officers. It does this by advising on and promoting awareness and understanding of the code of conduct for Members and the code of conduct for officers, both of which are documented in the Authority's Constitution

#### Monitoring Officer

The statutory Monitoring Officer functions set out in Section 5 of the Local Government and Housing Act 1989 (as amended) i.e., in short, to report to the Authority if the Monitoring Officer considers that any proposal, decision, or omission by the Authority may give rise to unlawfulness or maladministration. The Monitoring Officer provides an Annual Report of his work to both the Standards Committee and the National Park Authority.

#### Public Sector Ombudsman for Wales

The Public Service Ombudsman for Wales has jurisdiction over the Authority's functions by virtue of the Public Service Ombudsman (Wales) Act 2005. He has not made any investigation into the Authority either in relation to any alleged breaches of the Members' Code of Conduct adopted by the Authority on 25 June 2008, or any alleged maladministration causing a member of the public hardship or injustice through maladministration or service failure on the part of Authority, under either Sections 16 or 21 of that Act.

#### Staff Members

Issues relating to the conduct of staff are normally considered in accordance with the Authority's Disciplinary procedures, which are normally reviewed in accordance with the Human Resources Strategy. All Authority staff have annual and interim performance appraisals. This process allows an opportunity for managers and staff to review past performance, highlight potential areas of concern and agree future objectives to ensure they are linked to service plan/corporate targets.

#### Whistle Blowing Policy

In the Public Interest Disclosure Act 1998 the Government has given statutory protection to employees who 'blow the whistle' by speaking out against corruption and malpractice at work. It protects them against victimisation and dismissal. The Authority has approved and adopted such a policy in 2002 which was updated in 2009. In its commitment to the highest standards of openness, probity and accountability, it says "The authority encourages employees and others with serious concerns about the Authority's work to come forward and raise their concerns with the Authority". This was reviewed in November 2013 by the Monitoring Officer who was of the view no amendments were required; the document is in the public domain.



## **Principle 4**

### **Taking informed and transparent decisions which are subject to effective scrutiny and managing risk.**

The Authority has taken the following action to improve its processes and structures and also to tackle identified issues of risk.

#### Scrutiny Project

Following a pilot undertaken with the Brecon Beacons National Park Authority, the Authority has created two Scrutiny Committees. The first Scrutiny Committee reviewed “The Implementation of our Affordable Housing Policies”. Members agreed that the next Scrutiny exercise would focus on our work to support the local economy and would be run in partnership with Snowdonia National Park Authority.

#### Risk Management

The Risk Register is presented to each Audit & Corporate Service Review Committee and annually to the full NPA. Following a number of changes in Members, the allocation of risks to Members is being revised.

#### Performance Management

Staffs are now updating the Ffynnon system directly with information to update performance reporting.

#### Upgrading systems infrastructure

During 2013/14 the Authority has made significant investments and improvements to its core systems and infrastructure with a new finance system, and HR systems and upgraded wide area network all installed and operational with evaluation of document management systems underway. Procurement of the finance software was successfully evaluated by the Authority’s internal auditors.

#### Pembrokeshire County Council Internal Audit Report

As part of the Authority’s corporate governance programme, an audit of all services is carried out on a five year rolling programme by the County Council’s Internal Audit Service.

During 2013/14 the audit concentrated on:

- Review of Previous Year Agreed Action Plan
- Creditor Computer Assisted Audit Techniques
- Conservation Area Grants
- IT Risk
- Employee Costs
- National Trail

The Internal Audit report including findings, recommendations and the Authority’s responses are presented to the Audit and Corporate Review Committee.

The audit process uses the standard CiPFA auditing guidelines and other best practices with the aim of identifying potential weaknesses in controls. Each of these potential weaknesses is then assessed jointly with the auditors to consider the likely risk and scale of impact, and the alternative controls and potential improvements within the resources of the Authority. .

No significant failings were identified in the internal audit programme, although a number of minor improvements were suggested.

### Committees

Individual service team leaders update Members of their respective Review Committee with details of the work in progress within the team. There is a clear documenting of decisions, meeting agenda and minute process. Members therefore make decisions based on timely and accurate, although some decisions are deferred to allow members for considered decisions

### Wales Audit Office Reports

Wales Audit Office passes an opinion on their review the Authority's performance and Statements of Accounts which is recorded in the WAO Improvement Assessment Letter and the ISA 260 report.

## **Principle 5**

### **Developing the capacity and capability of Members and officers to be effective.**

The Authority has undertaken the following to develop the capacity and capability of Members:

#### Wales Charter for Member Support and Development

In June Members approved the Members' Development Strategy following their personal development reviews. A Members' Development Working Group has met to help prepare a training programme prior to submitting an application for the Members' Charter.

#### Performance Management

The Performance Management process has been reviewed and changes made to link the Staff Performance Appraisal process to the Corporate Strategy. We are now undertaking work to further develop the "Golden Thread" that ensures a clear line of accountability from the Targets and Outcomes identified in the Improvement Plan to the Departmental Plans and Individual targets.

#### Staff Development

All new staff attend an in-depth induction course both locally and an all UK National Park induction event. The Authority arranged a temporary secondment of an experienced Learning Adviser from PCC who arranged a series of management development courses for senior staff including

- Myers Briggs Personality Profiling
- Managing Change Successfully
- ILM Level 3 Workplace Coaching

A repeat staff survey by Best Companies resulted in a minor reduction in the overall score, but did not indicate any specific shortcomings.

## **Principle 6**

### **Engaging with local people and other stakeholders to ensure robust public accountability.**

During the past year the Authority has sought to engage with local people and stakeholders through a range of consultations. Following last year's survey of community councils training sessions on planning have been provided to all who requested it.

The Authority proposes to undertake extensive consultation with residents, visitors, organisations and other stakeholders on a long term strategy on service delivery on the reducing funding anticipated over the next few years.

#### Partnership working arrangements

The Authority works with a number of external bodies helping to improve value for money and in communicating with various other interest groups to deliver a number of common projects, e.g:

- Carmarthenshire County Council; SLA's Payroll / Pension. Minerals
- Pembrokeshire County Council; Internal Audit
- South Wales Local Authority Purchasing Group; Legal Services Provision
- Brecon Beacons & Snowdonia National Parks Authorities, brokerage Insurance / joint finance systems procurement and Mosaic project

## **VI. Significant Governance Issues**

<b>Governance Issues Identified</b>	<b>Action to be taken</b>
The ICT User Policy should be updated as soon as possible to ensure it remains current and up to date.	IT User policy will be reviewed and updated
The process of removing access for all leavers should be improved so reliance is not placed on managers informing IT.	New procedure introduced when leaver process by payroll
Procedures should be established to ensure that personal and confidential data sent electronically is adequately protected	Investigation into appropriate protection will be undertaken.
The ICT Disaster Recovery Plan should be reviewed and updated	The ICT Disaster Recovery Plan will be reviewed and updated
Appointment of new Internal Auditors and Chief Audit Executive following PCC indicating that they were unwilling to undertake this crucial role in 2014/15.	Tender exercise will be undertaken for the full provision of Internal Audit Services
No plans to make Authority meetings available as a webcast	Layout and structure of committee meeting room makes webcast impractical.
The significant reduction in the National Park Grant.	In light of the significant reduction in the National Park Grant, and ensuing fall in levy on Pembrokeshire County Council, officers and members are to continue to work together to prioritise and manage the Authority's budget.

## **VII. OPINION**

We propose over the coming year to take steps to address the matters referred to in part IV to further enhance our governance arrangements. We are satisfied that these steps will address the need for improvements that were identified in our review of effectiveness and will monitor their implementation and operation as part of our next annual review.

SIGNED \_\_\_\_\_  
Chairman

DATED \_\_\_\_\_

SIGNED \_\_\_\_\_  
Chief Executive

DATE \_\_\_\_\_

SIGNED \_\_\_\_\_  
Section 151 Officer

DATE \_\_\_\_\_

## **Proposed audit report of the Appointed Auditor to the Pembrokeshire Coast National Park Authority**

**I have audited the accounting statements and related notes of Pembrokeshire Coast National Park Authority** for the year ended 31 March 2014 under the Public Audit (Wales) Act 2004.

Pembrokeshire Coast National Park Authority's accounting statements comprise the Movement in Reserves Statement, the Comprehensive Income and Expenditure Statement, the Balance Sheet and the Cash Flow Statement.

The financial reporting framework that has been applied in their preparation is applicable law and the Code of Practice on Local Authority Accounting in the United Kingdom 2013/14 based on International Financial Reporting Standards (IFRSs).

### **Respective responsibilities of the responsible financial officer and the independent auditor**

As explained more fully in the Statement of Responsibilities for the Statement of Accounts [set out on page 60], the responsible financial officer is responsible for the preparation of the statement of accounts which gives a true and fair view.

My responsibility is to audit the accounting statements and related notes in accordance with applicable law and International Standards on Auditing (UK and Ireland). Those standards require me to comply with the Auditing Practices Board's Ethical Standards for Auditors.

### **Scope of the audit of the accounting statements**

An audit involves obtaining evidence about the amounts and disclosures in the accounting statements and related notes sufficient to give reasonable assurance that the accounting statements and related notes are free from material misstatement, whether caused by fraud or error. This includes an assessment of whether the accounting policies are appropriate to Pembrokeshire Coast National Park Authority's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the responsible financial officer and the overall presentation of the accounting statements and related notes.

In addition, I read all the financial and non-financial information in the Explanatory Foreword to identify material inconsistencies with the audited accounting statements and related notes. If I become aware of any apparent material misstatements or inconsistencies, I consider the implications for my report.

### **Opinion on the accounting statements of Pembrokeshire Coast National Park Authority**

In my opinion the accounting statements and related notes:

- give a true and fair view of the financial position of Pembrokeshire Coast National Park Authority as at 31 March 2014 and of its income and expenditure for the year then ended; and
- have been properly prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2013/14.

### **Opinion on other matters**

In my opinion, the information contained in the Explanatory Foreword for the financial year for which the accounting statements and related notes are prepared is consistent with the accounting statements and related notes.

**Matters on which I report by exception**

I have nothing to report in respect of the Governance Statement on which I report to you if, in my opinion, it does not reflect compliance with 'Delivering Good Governance in Local Government: Framework' published by CIPFA/SOLACE in June 2007, or if the statement is misleading or inconsistent with other information I am aware of from my audit.

**Certificate of completion of audit**

I certify that I have completed the audit of the accounts of Pembrokeshire Coast National Park Authority in accordance with the requirements of the Public Audit (Wales) Act 2004 and the Code of Audit Practice issued by the Auditor General for Wales.

**Anthony Barrett**  
**24 Cathedral Road**  
**Cardiff**  
**CF11 9LJ**  
**Date:**

## Appendix I

### Schedule of Members Allowances & Expenses Paid in the Financial Year 2013/14

<u>NAME</u>	Basic Salary	Senior salary	Travel & subsistence	% of attendance
Mr D Ellis	3,550		40	95%
Cllr JA Brinsden *		-253	505	100%
Cllr M Williams	3,550		32	81%
Cllr PJ Morgan	3,550		311	100%
Cllr DGM James	592	6,609	1,709	81%
Mrs GM Hayward	592	4,360	843	77%
Mr AE Sangster	887	4466	881	81%
Ms CM Gwyther	3,550		11	67%
Mr AG Archer	3,550		1,233	91%
Mrs MJ Thomas	3,550		1,539	71%
Cllr Mrs LM Jenkins	3,550		585	100%
Cllr Mrs A Lee	3,550		210	67%
Cllr NP Harries	3,550		793	100%
Cllr A Wilcox*	592			50%
Cllr RS Owens	3,550		63	81%
Cllr DWM Rees	3,550		652	91%
Cllr RP Kilmister	3,550		519	90%
Cllr O James *	2,500		249	71%
Cllr ST Hudson *	2,958		41	47%
Cllr R Lewis				86%
<b>Total</b>	<b>50,721</b>	<b>15,182</b>	<b>10,216</b>	<b>81%</b>
* Part year attendance due to changes in Pembrokeshire County Council representation.				