## Report No. 33/17 National Park Authority

### **REPORT OF PERFORMANCE AND COMPLIANCE CO-ORDINATOR**

## SUBJECT: IMPROVEMENT PLAN PART 2 AND ANNUAL REPORT ON MEETING WELL-BEING OBJECTIVES 2016/17

Under the Local Government (Wales) Measure 2011, the Authority is required to publish an Improvement Plan Part 2 by 31<sup>st</sup> October. The Well-being of Future Generations Act 2015 also places a duty on the Authority to set out its Well-being Objectives and to demonstrate how these contribute to the Welsh Government's seven Well-being Goals.

Each year bodies must publish an annual report showing the progress they have made in meeting their objectives. This document is both the Authority's Improvement Plan Part 2 and its annual report on progress made against its Well-being Objectives.

This report outlines progress against the work programme proposed in the Corporate Plan for the year 2016/17. In order to reduce resource requirements the three National Park Authorities in Wales have agreed to work to a common format of a Corporate Plan which complies with the relevant legislation.

### **Compliance**

The National Park Authority is required to comply with the Well-being of Future Generations Act, Local Government (Wales) Measure 2011 and Equality Act 2010.

### Human Rights/Equality issues

The document incorporates under Well-being Objective 5 the Authority's annual equality report and Authority employment information at 31<sup>st</sup> March 2017 in line with the reporting requirements of the Equality Act 2010.

### Sustainable Development Principles

The Well-being of Future Generations Act requires public bodies to act in accordance with the sustainable development principles. In this plan we have highlighted how the sustainable development principles are embedded in the Authority's work.

### Welsh Language statement

The document will be published in both English and Welsh on the Authority's website.

### **Recommendation:**

Members are requested to approve the Improvement Plan Part 2 and Annual Report on meeting Well-being Objectives 2016/17

(For further information, please contact Mair Thomas, Performance and Compliance Coordinator)

## Pembrokeshire Coast National Park Authority

Improvement Plan Part 2 and Annual Report on meeting Well-being Objectives 2016/17



### Introduction

The National Park Authority delivers a wide variety of work that contributes to the vitality of the local area from conservation management and public access to supporting the local economy and approving affordable housing developments. The National Park Authority will endeavour to ensure that we meet the expectations of our customers, both residents and visitors, and the Welsh Government during a time of economic constraint.

Under Welsh Government legislation the Authority is required to publish an Annual Improvement Plan in two parts. Part 1 is published in April and sets out what improvements to its services, in terms of quality, effectiveness, access, sustainability and cost, it proposes to make in the current year. This Improvement Plan Part 2 looks back at the previous year ending 31<sup>st</sup> March and must be published by the end of October. The Well-being of Future Generations Act 2015 also places a duty on the Authority to set out its Well-being Objectives and to demonstrate how these contribute to the Welsh Government's seven Well-being Goals. Each year bodies must publish an annual report showing the progress they have made in meeting their objectives. In order to reduce resource requirements the three National Park Authorities in Wales have agreed to work to a common format of a Corporate and Resources Plan which complies with the relevant legislation. This document is both the Authority's Improvement Plan Part 2 and its annual report on progress made against its Well-being Objectives. The document also incorporates under Well-being Objective 5 the Authority's annual equality report.

The Well-being of Future Generations Act requires public bodies to act in accordance with the sustainable development principles. In this plan we have highlighted how the sustainable development principles are embedded in the Authority's work.

Comments on this or other versions of the Improvement Plan may be emailed to <u>info@pembrokeshirecoast.org.uk</u> with a subject of 'Improvement Plan' or in writing to PCNPA, Llanion Park, Pembroke Dock, SA72 6DY

### Background

### Pembrokeshire Coast National Park

Pembrokeshire Coast National Park was designated in 1952 under the National Park and Access to the Countryside Act 1949.

The National Park covers an area of 612km<sup>2</sup>, with approximately 23,000 people living in some 50 community council areas. Most of the National Park is in private ownership with the Authority owning only about 1%.

### Pembrokeshire Coast National Park Authority

The Pembrokeshire Coast National Park Authority was created as a free standing special purpose local authority under the 1995 Environment Act (the Act). The Authority consists of 18 Members, 12 nominated by Pembrokeshire County Council and six appointed by the Welsh Government.

### **Park Purposes**

The Act specifies that the Purposes of a National Park Authority are

- To conserve and enhance the natural beauty, wildlife and cultural heritage of the park area
- To promote opportunities for the understanding and enjoyment of the special qualities of the area by the public.

The Act also states that in pursuing the above purposes the Authority has a duty to foster the social and economic well-being of local communities.

As part of local government the Authority also contributes to many of the Welsh Government's wider goals for the economy, health, sustainability and social inclusion. In addition, the Authority meets the aspirations for better public services set out in policy and legislation including One Wales: One Planet and the Well-being of Future Generations.

The Authority is the statutory planning authority for the National Park area and is responsible for the preparation of the Local Development Plan. Every five years the Authority is required to produce a National Park Management Plan which sets out how it would like to see the National Park managed not just by the Authority itself but by the other agencies and organisations whose activities might impact on the Park.

### Funding

The Authority's net expenditure is determined by the Welsh Government, by allocating the annual National Park Grant and levy, which has been reduced in 2016/17 by 6.0% at £3,940,000 with an additional grant of £750,000 made available late in the year for specific projects. During the year this reduction in National Park Grant was partly compensated by increased income from merchandise sales at the centres and a better than anticipated income from car park charges.

### Well-being Objectives

The Pembrokeshire Well-being Assessment and Well–being Plan had not been completed during the development of the plan, as an interim measure the Authority set out seven well-being objectives which contribute to the Well-being Goals. In order to continue to meet the requirements of the Local Government Measure, the agreed Well-being Objectives also formed the Authority's Improvement Objectives for 2016/17.

	CNPA Well-being bjectives	Contribution to Well-being Goals
1.	To encourage and support the development of sustainable employment and businesses, particularly in tourism & recreation. To promote and develop the use of ecosystems management	Contributes to a 'Prosperous Wales' and a 'Resilient Wales' by encouraging the development of new and existing businesses and increasing the number of jobs while discouraging unsustainable use of the natural resources. Increased employment should support 'More Equal Wales' and also to a 'Healthier Wales.' Using ecosystems management is a key technique in preparing the Well-being Assessment for the PSB in ensuring a 'Resilient Wales' and in preparing any future National Park Management Plan and Local Development Plan.
3.	To enable and encourage more people to improve their well- being by making a greater use of the National Park regardless of their circumstances	Activity in the countryside, such as walking, can improve the feeling of well-being, reduce stress and can be inspirational. By promoting more regular use of the outdoors whether it is on people's doorstep or within the National Park, encouraging volunteers and removing barriers to access this objective contributes to a 'Healthier Wales,' 'More Equal Wales' and a 'Wales of Cohesive and a 'Wales of Cohesive Communities.'
4.	To Work alongside communities to help them make the most of the National Park	Already many communities and local groups are engaged with and contribute to the work of the National Park Authority from consultation responses to local environmental improvement projects. Increasing the scale and scope of these will add to a 'Wales of cohesive communities'.
	To continue to ensure equality is embedded within the work and culture of the NPA	The Authority continues to encourage a more representative range of people to become engaged and involved in it work and the National Park. It will use its Strategic Equality Plan to embed equality and diversity within the work and culture of the National Park Authority.
	To protect and promote the local culture of language, arts and heritage of the area To ensure our work makes a positive contribution to global	Pembrokeshire has a rich culture in the arts, heritage and language. This is recognised as part of the area's distinctiveness contributing to a 'Wales of vibrant culture and thriving Welsh language'. By continually reducing our carbon footprint and following sustainable procurement this Authority ensures it contributes to a 'globally responsible

well-being.	Wales'. The Well-being objectives support a globally responsible Wales by protecting the natural and
	historic environment, our support for the local economy and through our education provision.

Measures were also established for governance and other projects.

### Sustainable Development Principles

The Well-being of Future Generations Act requires public bodies to act in accordance with the sustainable development principles. Throughout this document we have highlighted activities carried out during 2016/17 that embody the sustainable development principles found within the Act.



## Measuring Performance – Well-being Objectives

In order to measure our performance against our Well-being Objectives the Authority has looked to gather data across a number of new areas alongside existing key and statutory indicators. This data will form a baseline for analysis on performance against our Well-being Objectives going forward. It is recognised that indicators used will need to adapt to external changes for example the development of the Public Service Board's Well-being Plan and be reviewed to ensure they are fit for purpose as year on year data is collated and compared going forward.

The Authority is also looking at how it can utilise qualitative data to help support analysis of its contribution and performance against the Well-being Objectives to provide a more complete analysis.



Bracken bruising above Marloes.

Well-being Objective 1: To encourage and support the development of sustainable employment and businesses, particularly in tourism and recreation.

Activity - Prepare a revised LDP including Sustainable economic development policies and implement planning policies to support a sustainable local economy

The Authority's LDP replacement plan (2015-2031) Delivery Agreement was approved by Welsh Government in July 2016.

As part of evidence gathering to inform the replacement plan the Authority invited the public, landowners and developers to submit details of sites they wish to be considered for any use or reuse. The Candidate Sites have been assessed for their suitability for development and a Candidate Site Register has been published.

- A Sustainable Appraisal incorporating a Strategic Environmental Assessment of the LDP assessed how the revised plan will affect the environment, social and economic well-being of the Park. An Equality Impact Assessment is also being carried out on the proposals.
- The draft Local Development Plan Preferred Strategy is to be published for formal consultation post 17<sup>th</sup> May 2017.
- Sustainable Development Principles in Action: Long Term, Prevention, Integration, Collaboration, Involvement

### Activity - Implement Planning Policies to support a sustainable local economy

This is monitored through the Local Development Annual Monitoring Report that was approved by the NPA in September. The monitoring report noted that:

"the Local Development Plan Review Report identifies that the target set out in the Local Development Plan to have 33% of the employment/mixed use allocations with planning permission by the end of the 2014/15 financial year has not been achieved. Reasons for sites not being developed include landowner decisions, non-viability and lack of public funding to develop sites. In updating the evidence base for the Local Development Plan Review, it appears that the need is for ready-built premises for small and microbusinesses in the National Park, rather than for land allocations."

- 683 applications were approved for employment related uses in the Plan period (as at the end of April 2015) and these were not on allocated sites.
- This issue is being considered as part of the revision of the Plan which will set out the Authority's planning policy over a 15 year horizon. It will also take into account updates to National Planning Policy.

Sustainable Development Principles in Action: Long Term, Prevention

Planning in figures:

576	number of planning applications registered. An increase on 560 in 2015/16.
61 days	average time take to determine all planning applications. SNPA - 77. BBNPA - 74.
89%	of planning applications determined during the year that were approved. A decrease on 94% in 2015/16.
76%	of planning applications determined within 8 weeks. Above 75% target and 75% in 2015/16. SNPA - 80%. BBNPA - 91%.
63%	of planning appeals supporting the NPA decision. Decrease on 83% in 2015/16. 5 out of 8 for 2016/17.
54%	of enforcement cases investigated in 84 days or less. 199 days average time to investigate. cases. SNPA - 93% (36 days). BBNPA - 90% (48 days)
75%	of enforcement cases resolved in 180 days or less. 284 days average time to resolve enforcement cases. SNPA - 55% (545 days). BBNPA - 63% (366 days).

In 2015-16 the Authority conducted a customer satisfaction survey aimed at assessing the views of people that had received a planning application decision during the year. The survey was sent to 68 people, 38% of whom submitted a whole or partial response. The majority of responses (50%) were from members of the public. 8% of respondents had their most recent planning application refused. The results were included in our annual APR report to Welsh Government.

70%	agreed the LPA gave good advice to help them make a successful application. This compared to a Wales average of 58%.	
60%	agreed that they were satisfied overall with how the LPA handled their application. This compared to a Wales average of 61%.	

Activity: Work with Pembrokeshire Tourism and other partners to improve the tourism offering and support local tourism, businesses through information centres, website and publications.

In 2016/17 we worked in collaboration to promote the tourist offer through:

Discovery in the Dark Initiative	Working with BBPA and SNPA on a Discovery in the Dark website funded by visit Wales. The website provides advice on dark sky opportunities across the National Parks.
Heritage Tourism Bid	Working with partners in Wales and Ireland on a Celtic Route Intereg bid focused on heritage tourism.
Coast to Coast	Continuing to produce Coast to Coast, providing information to help locals and visitors make the most of the Pembrokeshire Coast National Park from spring through to early autumn.

- A 'Provision of Information to Visitors Working Group' was set up in March 2015 to look at all aspects of the Authority's work to provide information, advice and support to visitors to the National Park including local residents. The recommendations of the group were considered at the National Park Authority meeting on the 28th September 2016 and Members resolved to consult on proposals to change the way visitor information services are delivered in Tenby and Newport in the future. Members were unanimous in their desire to see the Authority change the nature of its current delivery in order to invest in a package of new initiatives aimed at supporting the growth of the wider visitor economy in Pembrokeshire by delivering a more equitable service across the National Park.
- The Authority consequently launched a formal public consultation on proposed changes to visitor services in Newport and Tenby. Public meetings were held in both Newport and Tenby in conjunction with formal and informal meetings with stakeholder groups regarding both the impacts of any potential changes and the opportunities to deliver services differently. At the Park Authority meeting, held on the 30th November 2016, Members agreed to the closure of Tenby National Park Visitor Centre whilst granting more time for officers of the Authority to work with the community of Newport to explore alternative delivery options for the future.



Sustainable Development Principles in Action: Long Term, Collaboration, Involvement

### Activity: Promote the Coast Path National Trail

- Online tools offer an exciting opportunity for the Authority to promote the National Park's special qualities to people locally, nationally and internationally. The Authority has seen a growth in engagement via social media channels with number of accounts following the Authority increasing from 22206 in 2015/16 to 29885 in 2017/18.
- During 2016/17 the Authority undertook an exciting project to enable people to view the Pembrokeshire Coast Path National Trail from their computer, mobile or tablet as the route was added to Google Street View. Two of the Park Authority's Wardens undertook the filming through walking the routes and carrying the backpack mounted Google Trekker camera.



"Coast Path provides a spine for dozens of circular walks, which are promoted on the National Park website; it will allow people to preview a walk to work out if it will be suitable for them in terms of its terrain and cliffs. You can also now just scroll along and enjoy the views of iconic landmarks such as the Green Bridge of Wales, or some of the more remote and lesser known stretches of coastline."

Anthony Richards, PCNPA Access and Rights of Way Manager

Sustainable Development Principles in Action: Collaboration, Involvement

## Activity: Use SDF (Sustainable Development Fund) grants to encourage innovative and low-carbon businesses projects

The SDF fund is supporting the Strumble Tidal Flow project delivered by Transition Bro Gwaun. This project aims to realise the first community owned/led tidal flow project in Wales and in doing so mitigate the community's impact on climate change and provide a sustainable energy source and security of supply. Funding has contributed towards the expertise required for project planning and initial project development costs. Through supporting projects like this one the SDF fund is contributing to the Green Growth Agenda in Wales.



Sustainable Development Principles in Action: Long Term, Prevention, Integration, Collaboration, Involvement

Activity: Provide Training and other work experience Schemes

- Skills in Action is a £1million partnership between Pembrokeshire Coast National Park Authority, Brecon Beacons National Park Authority and Torfaen County Borough Council. The scheme is funded by the Heritage Lottery Fund Skills for the Future grant programme.
- In 2016/17 five new trainees joined the Authority to benefit from the Skills in Action scheme. The scheme offers them the opportunity to learn new skills through work-based experience with the Wardens and Rangers Team. The trainees also attain a Level 2 City and Guilds Diploma in Countryside and Environment with Pembrokeshire College as part of the Modern Apprentice scheme.
- A film has been produced celebrating the successes of the traineeship and impact it has had.

## 10/10

Previous Skills in Action trainees have gone on to now secure employment or further education. 9 are employed in the countryside sector and 1 is in university.

Sustainable Development Principles in Action: Long Term, Prevention, Integration, Collaboration, Involvement



Trainees from the Skills in Action scheme tackling invasive species at Admiralty Park, The Valley at Trecwn which is part of the Haven Enterprise Zone.

### Activity: Procure local products and services where practical

£797245

Amount spent locally in 2016/17 (SA postcode/ Baseline data)

### Sustainable Development Principles in Action: Integration

Activity: Implement the Action Plan agreed by Member to deliver the recommendations of the scrutiny of Economic Impact of National Parks completed in 2015

- Officers and the Chair of the Authority contributed to the Welsh Government working group that contributed to the "Future Landscapes: Delivering for Wales Report" published in May 2017.
- Sustainable Development Principles in Action: Long Term, Integration, Collaboration,

# Well-being Objective 2: To promote and develop the use of ecosystem management

### Activity: Develop ecosystems management techniques

- The SDF funded Stitch in Time project aimed to target invasive non-native species (INNS), namely Japanese knotweed, Himalayan balsam and rhododendron, which are all known to be present in the Gwaun Valley. As many invasive species spread along water-courses this project approached the issue through a joined-up, catchment-based response to control, and subsequent defence of the catchment.
- During the project survey work and mapping identified sources of Himalayan balsam, Japanese Knotweed and Rhododendron, which were treated using volunteers and contractors as appropriate. Treatment effectiveness is monitored and recorded and awareness raising activities to build capacity to manage key invasive plants was carried out.
- The Project Coordinator carried out an ecosystem service assessment of the catchment to quantify the project impacts in terms of ecosystem services. This was funded by PCNPA as an extension of the project.
- Sustainable Development Principles in Action: Long Term, Prevention, Collaboration, Involvement

# Activity: Implement Planning Policies to ensure sustainable development of natural resources

- This is monitored through Indicator 5 in the Authority's Local Development Annual Monitoring Report in terms of approvals contrary to Strategy Policy 8 Special Qualities.
- There was one approval contrary to recommendation which referred to Policy 8 for a new camping/glamping site in 2015/16. Members resolved to approve the application on the grounds that it was modest, well screened, received no local objections, would benefit the local economy and represented an improvement on the quality of tourist accommodation.

Sustainable Development Principles in Action: Long Term, Prevention

85

Activity: Work with community groups and volunteers on invasive species and other conservation work

volunteers got involved with the Stitch in Time Project. Contributing over 140 volunteer days.



conservation volunteer days contributed by volunteers through working with our Area Rangers.

In 2016/17 community groups and volunteers contributed to a range of conservation projects including:

Voluntary Wardens	Four North Area Voluntary Wardens who were keen to get more involved in biological monitoring undertook quadrat sampling on meadow species at the Authority's beautiful Sychpant meadow. The 40 quadrant samples taken have created a baseline for future monitoring visits.
Stitch in Time Project	Not all Himalayan balsam sites are suitable for large work parties. Four volunteers worked solely with the Project Coordinator, spending full working days undertaking survey and control. A focus for these "core volunteers" was the control of isolated Himalayan balsam stands along inaccessible ditches and hedgerows joining key tributaries.
Duke of Edinburgh	14 students taking part in the Duke of Edinburgh assisted in cleaning the beach and removing ivy from the lime kiln at Castle Beach, Dale. In total 14 bags of rubbish were collected and they completely cleared the lime kiln, cottage and surrounding walls.



A large group of volunteers cleared of tons of plastics and harmful rubbish at Frainslake Beach on Castlemartin MoD Range.

Sustainable Development Principles in Action: Long Term, Prevention

### Activity: Use SDF funding to support conservation funding

The SDF fund is supporting the Pembrokeshire Sustainable Shellfish Pilot Initiative delivered by Pembrokeshire Marine SAC. This pilot aims to demonstrate, through education, raising awareness and the introduction of a series of practical measures that it is possible to improve the sustainability of static fishing gear off the Pembrokeshire Coast. Through doing this it aims to reduce the negative impact that lost gear is having on the marine environment and local economy. Fishermen are being encouraged to introduce one or more voluntary initiatives into their fishing practice to help to test ways to reduce their impact on the environment.



Sustainable Development Principles in Action: Long Term, Prevention, Integration, Collaboration, Involvement

Activity: Use advice, information and grants to encourage landowners and farmers to implement conservation management for land and buildings

- Conserving the Park is the Authority's flagship scheme for working with private landowners within the National Park. It has proved a powerful tool in delivering practical land management for key habitats and species and is the key vehicle for delivering first purpose conservation objectives in the National Park Management Plan and the Pembrokeshire Biodiversity Partnership's Local Biodiversity Action Plan. Conservation sites in the active work programme are subject to formal audit visits which are written up and recorded on file with sites assigned a Red, Amber or Green Category.
- The "State of Wildlife in Pembrokeshire" report (2016) suggests that biodiversity associated with agriculture such as Farmland Birds, Heathland and arable field margins are in decline. However the report highlights that those habitats and species where considerable effort has been made are stable or improving.

100%

conservation sites in line with their management plan



Sustainable Development Principles in Action: Long Term, Prevention, Integration, Collaboration, Involvement Activity: Submit funding bids for undertaking conservation work with partner organisations



Sustainable Development Principles in Action: Long Term, Prevention, Collaboration, Involvement Well-being Objective 3: To enable and encourage more people to improve their well-being by making a greater use of the National Park regardless of their circumstances.

Activity: Maintain the Coast Path and Inland Rights of Way and develop multiuser paths

Between August 2015 and July 2016 the Authority carried out a Country Path Users Survey.

2959	respondents across the survey period	
95%	rated the condition of paths either excellent or good	
98.5%	responded that today's walk met their expectations	
88%	respondents main reason for walking was to "Enjoy the Natural Landscape"	
	nd well maintained. 1st visit and very impressed	\A/:11

# Clearly marked and well maintained, 1st visit and very impressed. Will return for more"

Survey Respondent Comment



 Sustainable Development Principles in Action: Long Term, Prevention, Collaboration, Involvement

Activity: Promote and encourage walking and other forms of recreation

In 2016/17 the Authority has been involved with the Let's Walk Pembrokeshire initiative which aims to encourage people of all ages and abilities to take the first steps to making walking a part of their daily routine. In September a range of guided walks took place over seven days arranged by the Creating an Active Wales Pembrokeshire Partnership and co-ordinated by the Authority. As part of the initiative the Authority has launched a free Pembrokeshire walking directory to encourage people to link up with local walking groups. The directory is hosted on the National Park Authority's website.

Throughout the year a range of guided walks were provided by National Park volunteers, Rangers and Centre Staff to the public, schools, community and social inclusion related groups.





"We use the National Park activities regularly because they help pupils to love their locality, they are well organised and appropriately levelled and fun"

Beach Study - Roch Community School "It was fantastic for the pupils to see in real life where coal-mining happened in the local area."

The Secrets of Saundersfoot Discovery Trail - St Oswald's Church In Wales VA School

"Pupils had much better understanding of food chains and creatures that live in a water habitat"

Pond dipping and Woodland study Broad Haven Primary School "Opportunity for role play from the beginning. Language and historical understanding developed."

> Woodland Study - Ysgol Gymunedol Wdig

The Authority has been carrying out an ongoing project at St Teilo school to help improve the school wildlife garden for biodiversity. In 2016/17 the South Ranger and voluntary wardens helped pupils of St Teilo school plant 400 deciduous tree species to create 2 new hedgerows within the school grounds. Throughout the day all the pupils at the school came out and each one planted a number of trees. This has included the creation of an outdoor learning area and the planting of a small heritage Orchard. The school recently received an eco-school award from Keep Wales Tidy for the work carried out at the school.

# 4301

of 'hard to reach' people (social inclusion) engaging with the National Park. This is an increase on the 3,808 people engaged with in 2015/16.

• Funding was secured in 2016/17 for the 'Pathways Project'. This project will build on previous social inclusion work undertaken by the Authority and its partners. The project focuses on the benefits of volunteering as one of the 'pathways' for people to experience the outdoors. The projects target groups for engagement are disadvantaged groups and communities locally including young people, people experiencing mental health issues and older people.



Sustainable Development Principles in Action: Long Term, Prevention, Integration, Collaboration, Involvement

### Activity: Use SDF funding to support health and well-being related projects

The SDF fund is supporting the Solva Care Pilot Project delivered by Solva Community Council. This project aims to improve the health and well-being of the local community by establishing a social enterprise company that will provide care packages tailored according to need. Funding is contributing to the employment of a part time coordinator to deliver a two year pilot to trial the best ways of working with volunteers, at a local level, to deliver a bespoke programme of care to those in need in the community.



Sustainable Development Principles in Action: Long Term, Prevention, Integration, Collaboration, Involvement

### Activity: Use planning policies to promote affordable housing

As part of the review of the LDP a strategic assessment of potential affordable housing requirements for the preferred strategy has been undertaken by Andrew Colland Associates. The objective of the study was to test possible Affordable Housing targets and to test the assumptions made with key stakeholders in order to obtain agreement on key viability variables such as prices, costs and land value benchmarks. The study will be used as evidence for the Pembrokeshire Coast National Park replacement Local Development Plan.



of all houses granted within PCNPA in 2016/17 secured as affordable housing. SNPA - 32%. BBNPA - 26%.

13 housing open market housing units were approved in quarter 4 of 2017/18. The applications consisted of 7 x 1 dwelling applications and 1 x 6 dwellings. The applications required a contribution towards affordable housing either monetary of land transfer.

 Sustainable Development Principles in Action: Long Term, Integration, Collaboration, Involvement Activity: Maintain financial support for the coastal bus services, subject other partners continuing to fund the service.

The Greenways Partnership brings together all the agencies responsible for promoting and managing walking, cycling, bus and train development in Pembrokeshire. In 2016/17 the Authority continued to contribute through the partnership financial support for the coastal bus service helping people to access walking opportunities across the Park.



Sustainable Development Principles in Action: Long Term, Prevention, Integration, Collaboration Well-being Objective 4: To encourage communities to become more engaged with the National Park

Activity: Engage more closely with community groups both directly and through groups such as PLANED and PAVS to deliver local projects

Our Area Rangers have continued to engage with local community through providing talks to local groups on a range of topics including climate change and attending community group meetings.



We have continued to work with community groups in 2016/17 to deliver local projects including:

Yr Hen Ysgol Community Building Freshwater East Local Nature Reserve	The North West Area Ranger worked with volunteers from Yr Hen Ysgol Community Building in Dinas to teach them how to repair the collapsing stone walls around their site. The training has enhanced the site and the adjacent public footpath and given new skills and capacity to the group to continue to undertake this work in the future. 10 years ago the community at Freshwater East asked the Authority for help in developing an all ability circular walk through the Marsh area. This involved the construction of a linear wooden boardwalk which led to a bird hide. A new 120m section of recycled plastic boardwalk has now been added to extend the path to the river bank. The next phase is to build a new 10m span footbridge across the river. The path provides a walk through a once inaccessible wet habitat where you can hear and see wildlife such as Cetti's warbler, water rail and even otters.
Community Art Project at Carew Mill	With funding for the project from the Little Green Grant fund, local artist Helen Astley worked with children from Sageston school to create a mural telling the story of 'From Seed to Plate.' The mural was designed with the children and completed over a period of 6 months ending in June 2016.

Sustainable Development Principles in Action: Prevention, Collaboration, Involvement



Pupils from Sageston Community Primary School in front of the mural they created with support from artist Helen Astley at Carew Tidal Mill.

Activity: Through the review of the LDP prepare community based policies

- Community and Town Council workshops were held in February 2017 and a background paper has been produced on community facilities as part of the LDP review.
- Sustainable Development Principles in Action: Long Term, Collaboration, Involvement

### Use SDF funding to support community projects

The SDF fund through its Little Green Grants is supporting West Wales Maritime Heritage Society to develop a permanent Maritime Museum and a base for boat restoration and maintenance. Funding is required for portable display screens and additional materials to assemble displays. The aim is to inform, educate and demonstrate the history of ship and boat building.



 Sustainable Development Principles in Action: Long Term, Prevention, Collaboration, Involvement Well-being Objective 5: To continue to ensure equality is embedded within the work and culture of the NPA

# Activity: Continue to implement our Social Inclusion and child poverty policies and action plan

We have continued to support projects and activities that have contributed to the implementation of the Social Inclusion and Child Poverty Action Plan outcomes:

Pembrokeshire Outdoor Schools	The partnership was established to promote outdoor learning in Pembrokeshire. The SDF fund alongside the Bluestone foundation have funded a part time Pembrokeshire Outdoor Schools project coordinator who is contributing towards the development and delivery of a new programme of training and support for schools. This will assist schools to become more effective in delivering outdoor education.
Walkability	The Walkability scheme has worked with a range of groups including Refugee Respite Group, MIND, Shalom House, Withybush Women's recovery group, Bikemobility, Army welfare support to provide supported walking opportunities.
Youth Rangers	The Authority's Youth Rangers Scheme continues to engage young people in conservation projects and other opportunities enabling them to learn and develop new skills, meet like-minded people and have outdoor based fun.



Pembrokeshire Coast National Park Authority Youth Rangers.

Pizza in the	The Pizza in the park project has involved working with
Park Project	Pembrokeshire Communities First to get people involved in
Faik Flojeci	building outdoor pizza ovens. The Hive Youth Club have been one
	of the groups benefiting from the project.
Portfield	The Authority has a long standing partnership with Portfield School
School	delivering the service element of the Duke of Edinburgh award
	guided by the Area Ranger. The young, local people engaged face
	multiple challenges and require extra support. Over the years they
	have worked all over the Park delivering practical projects as
	diverse as woodland management, litter picks, building gates and simple bridges and archaeological digs. The most recent project
	has been the creation of a new permissive footpath around a
	property on Strumble Head through the efforts of 12 young people
	working together.
Engagement	The North Ranger held a knife workshop at the Point Youth Centre
with Youth	in Fishguard in conjunction with Dyfed Powys Police and youth
Clubs	workers. Whilst the Police focused on knife crime and safety, the
	Ranger helped the young people to use craft knives to whittle legs
	to make a three legged stool to take home. Rangers have led walks for PCC Fishguard Youth Club into Rosebush Quarries and
	Pembrokeshire People First Autistic Youth Group on a Night Walk
	at Scolton Manor.
Day of	The National Park Authority teamed up with support organisations
Discovery for	from across the county to host an activity day for carers of all ages
Carers	at Carew Castle and Tidal Mill.
ouroro	



Carers from across Pembrokeshire enjoyed Tudor games and catapult making at Carew Castle with the Pembrokeshire Coast National Park Authority.

Pembrokeshire Park Play, Our Way	Through Clybiau Plant Cymru Kid's Clubs this SDF funded project is providing out of school childcare club play-workers with improved knowledge, skills, confidence and a range of new sustainable activity ideas, to build a greater awareness and understanding of the culture, wildlife, landscape and land use of the Park. The project encourages children to be more active outdoors providing additional health and well-being benefits. New low or no cost activity ideas are being developed, tested and evaluated before being demonstrated and promoted at a launch and training event.
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### Sustainable Development Principles in Action: Long Term, Prevention, Collaboration, Involvement

Activity: Mentoring Scheme to encourage applications for WG appointees from a wider range of groups

The Authority continued to engage with the Welsh Government mentoring scheme to encourage a more diverse range of potential Authority members. Involvement in the scheme was suspended during the recruitment cycle for new Welsh Government Member appointees. While none of the mentees were appointed to this Authority, one has been appointed to a housing association board and recognised the benefit of the scheme.

Mentees supported in 2016/17

Sustainable Development Principles in Action: Long Term, Prevention, Collaboration, Involvement

Ensure that jobs are paid fairly, including maintaining payment of the Living Wage (unless unaffordable)

Below is our employment information at 31<sup>st</sup> March 2017 in line with the reporting requirements of the Equality Act 2010:

People employed by the authority on 31 March 2016 by protected characteristic:

Sex/gender	2015/16	2016/17
Female	73 (47%)	72 (48%)
Male	82 (53%)	77 (52%)

Ethnic O	rigin	
2015/16	50 employees have not supplied this data. Of those employees that have, all have identified as having a white ethnic origin.	
<b>2016/17</b> 45 employees have not supplied this data. Of those employees that have, all have identified as having a white ethnic origin.		

Age	2015/16	2016/17
20 years and under	2 (1%)	2 (1%)
21 to 30	16 (10%)	17 (11%)
31 to 40	26 (17%)	28 (19%)
41 to 50	43 (28%)	40 (27%)
51 to 60	44 (29%)	40 (27%)
60 and over	22 (14%)	22 (15%)

Disability		
2015/16	55 employees had not supplied this information. Of those employees who provided the information, 5 identified as having a disability.	
<b>2016/17</b> Out of 149 employees, 38% of employees had not supplied this information. 3% identified as having a disability.		

Religion		
2015/16	The majority of employees declared no religion or did not specify.	
2016/17	Out of 149 employees, 41% of employees have not supplied this information, 5% preferred not to say, 29% identified as Christian, 3% identified as having a religion other than Christianity and 22% identified as having no religion.	

Sexual O	I Orientation	
	Around half of employees haven't provided this information or 'prefer not	
	to say'; the numbers are too small to report.	
2016/17	Out of 149 employees, 40% of employees have not supplied this	
	information, 4% preferred not to say, 52% identified as Heterosexual	
	and 4% identified as either Lesbian, Gay, Bisexual or Unknown.	

The Authority has recognised that it needs to improve the level of equality monitoring data held on existing staff and develop staff understanding on why information is needed.

Workforce data by Gender (job, grade, pay, contract type, working pattern)

### Job

The Authority employs people in a large range of jobs, many of which have single post-holders and therefore monitoring by 'job' is not undertaken.

Grade	Grade			
Grade	Salary at max March 2017	Female	Male	Total
Scale 1	£14,338	17	12	29
Scale 2	£15,941	9	2	11
Scale 3	£17,372	12	13	25
Scale 4	£19,742	3	11	14
Scale 5	£22,212	9	12	21
Scale 6	£24,472	5	5	10
SO1	£27,123	6	5	11
SO2	£29,558	1	1	2
POA	£30,978	4	8	12
POB	£33,857	1	3	4
POC	£35,662	2	1	3
POD	£38,405	0	0	0
POE	£41,140	2	1	3
РОН	£58,834	1	2	3
CE	£76,520	0	1	1
Total		72	77	149

#### Pay

The Authority pays a supplementary living allowance to bring salaries to a level to match the Living Wage which effects posts graded Scale 1 into Scale 2. There are no other significant pay elements payable on top of the salary attached to grade.

Contract typ	ontract type/working pattern				
	Full time	Part time	Permanent	Temporary*	
Female	22	50	47	25	
Male	54	23	56	21	
Total	76	73	103	46	

\*The Authority offered fixed term/temporary contracts when filling vacancies in order to help manage budget reductions. There are also seasonal posts, where the post-holder sometimes returns for subsequent seasons.

### **Flexible Working**

The Authority supports flexible working and has employees working a large range of work patterns in terms of number of hours over varying days. Many staff work a flexitime scheme and all staff can request flexible working arrangements such as 9 day fortnights; requests are generally approved. Staff move in and out of arrangements as circumstances change.

### People who have applied for jobs with the authority in 2015-16

Number	of Job Applications		
2015/16	During 2015-16, 373 job applications were received. Not all applicants complete any/all of the equality monitoring data requested, hence the data in the different categories will not always total 373.		
2016/17			

Sex/gender	2015/16	2016/17
Female	145 (39%)	173 (38%)
Male	228 (61%)	276 (61%)
Data unknown	0 (0%)	1 (1%)

Ethnic O	igin	
2015/16	338 responses, all respondents identified as White British/Welsh/English/Scottish/Irish	
2016/17	401 responses identified as White British/Welsh/English/Scottish/Irish. 1 response identified as White/Black, Caribbean, African, Asian.	

	Age	2015/16	2016/17	
	20 years and under	26 (7%)	32 (7%)	
	21 to 30	144 (38%)	126 (28%)	
٩	31 to 40	57 (15%)	88 (20%)	
	41 to 50	51 (14%)	78 (17%)	
	51 to 60	47 (13%)	70 (16%)	
	60 and over	12 (3%)	13 (3%)	
ĺ	Data unknown	36 (10%)	43 (10%)	

Disability	
2015/16	331 responded as not having a disability, 6 responded as having a disability.
2016/17	402 responded as not having a disability, 9 responded as having a disability.

### **Religion or Belief, Sexual Orientation and Gender Reassignment**

The Authority does not currently collect applicant data relating to religion or belief, sexual orientation or gender reassignment. This is an area the Authority is looking to review.

Employees who have applied to change position	
2015/16	There were 5 internal applicants, of which one was successful.
2016/17	There were 21 internal applicants, of which eight were successful.

The Authority has recognised that it needs to increase the diversity of those applying for job opportunities within the Authority. An action within the Corporate Plan 2017/18 aims to assist with this.

### Employees who left our employment

Employees who left our employment	
2015/16	9 employees left during the year, excluding temporary staff at end of contracts.
2016/17	15 employees left during the year, excluding temporary staff at end of contracts.

Sex/gender	2015/16	2016/17
Female	5 (55%)	7 (46%)
Male	4 (44%)	8 (53%)

Age	2015/16	2016/17
20 years and under	0 (0%)	0 (0%)
21 to 30	1 (11%)	3 (20%)
31 to 40	2 (22%)	1 (7%)
41 to 50	1 (11%)	3 (20%)
51 to 60	1 (11%)	2 (13%)
60 and over	4 (44%)	1 (7%)
Data unknown	0 (0%)	5 (33%)

Other Characteristics	
2015/16	No other equality data is held for 5 of these leaving staff and numbers within workforce are small, therefore not appropriate to report any further data.
2016/17	Complete equality data on other characteristics (Ethnic Origin, Sexual Orientation, Religion and Disability) is not held for all leaving staff and as numbers are small it is not appropriate to report any further data.

### Sustainable Development Principles in Action: Long Term, Prevention, Collaboration, Involvement

### Promote diversity and equality amongst our Staff and Members

2 service users of the Walkability scheme and a Youth Ranger talked about their experiences of the schemes to Members at an Operational Review Committee. This was a great opportunity for Members to hear directly from beneficiaries of the positive impact social inclusion related schemes run by the Authority have on individuals.

- Staff at Oriel y Parc have received a half day deaf awareness session.
- Diverse Cymru's Advice guide on making documents accessible has been circulated to staff.
- Further awareness work will be carried out in line with actions identified in the Strategic Equality Plan.

Sustainable Development Principles in Action: Long Term, Involvement

### Activity: Publish a new Strategic Equality Plan

- The Strategic Equality Plan 2016-2020 has been published and is available on the Authority's website. Actions from the Strategic Equality Plan have been mainstreamed into the Corporate Plan 2017/18.
- Sustainable Development Principles in Action: Long Term, Integration, Collaboration, Involvement

Well-being Objective 6: To protect and promote the local culture of language, arts and heritage of the area



Activity: Prepare a Welsh Language strategy for the National Park area

A draft Welsh Language Strategy was adopted by NPA on 29<sup>th</sup> March 2017. The draft was issued for public consultation in May 2017.

Sustainable Development Principles in Action: Long Term, Integration, Collaboration

Activity: Promote historic culture and environment through Carew Castle and Castell Henllys



Sustainable Development Principles in Action: Long Term, Involvement

## Activity: Work with National Museum of Wales to display their national collection at Oriel y Parc

- From 22 March to 11 September 2016 Oriel y Parc through Aspire and its partnership with the National Museum for Wales displayed Constable's Salisbury Cathedral from the Meadows 1831. The exhibition also included paintings from the National Museum Wales' collection of work by Henri Gastinaeu, F.L. Griggs, Samuel Palmer, John Piper, Frank Short, Graham Sutherland, and Turner.
- The exhibition was curated by the National Museum of Wales' Partnership Projects Curator, in close partnership with the Oriel y Parc team. The installation was supported by two other members of the National Museum Wales' curatorial team.



Through opportunities at the centres the Authority has promoted a diverse range of arts and music in 2016/17:

Story Telling	Castell Henllys hosted Tales of Adventure giving people the chance to sit around the fire and listen to tales of adventures from the distant past told by local storytellers. Two sessions of training were delivered at Carew Castle and Castell Henllys by a professional story teller for the staff at these locations, and others in the National Park, providing them with an opportunity to increase their skills set and deliver a wider range of activity.
Open Air Theatre	Sense and Sensibility, Ratburger and Nest open air theatre productions were held at Carew Castle.
Film	In August Oriel y Parc screened 'Pembrokeshire Drovers' a film commissioned by Confluence in partnership with PCNPA. This film made by Bafta Award Film maker Karen Ingham and told of a traditional drover's route between Haverfordwest & Smithfield Market.
Exhibitions	Constable's Salisbury Cathedral and Reading the Rocks: The Remarkable Maps of William Smith displayed in Oriel y Parc main gallery alongside a programme of exhibitions in the Tower. Newport visitor centre hosted a number of exhibitions by local artists throughout the year.

Artist in Residency	Oriel y Parc continued to support artists through its artist residency scheme. Exhibitions included Lizzie Stonhold's Coastlines on a
Residency	community's connection with their surroundings from a personal
	perspective and Linda Norris <i>ob</i> •serve – colours of an island, a
	collection of work created following her six week stay on Skokholm
	Island, spread over the bird migration and breeding season.
Children's	Oriel y Parc held activities to celebrate 100 years of Roald Dahl and
Literature	150 <sup>th</sup> Birthday of Beatrix Potter.
Music	Local groups and performers have taken part in summer fayres and celebrations during the year. This has ranged from folk group Shooting Counters performing at OYP summer fayre through to
	professional harpist Sarah-Jane Absalom providing the entertainment as part of Castell Henllys's St David's Day Celebration.
Sculpture	A statue of the Twrch Trwyth from the Tales of the Mabinogion is now
	on display at Oriel y Parc. It was sculpted by Darren Yeadon and
	donated to the PCNPA by Mr Tony Scourfield-Lewis.



people engaged through cultural events at centers in 2016/17 an increase from 44035 in 2015/16.

Sustainable Development Principles in Action: Collaboration, Involvement.

### Activity: Support Community groups in local history and archeology

- The Authority appointed a community archaeologist in January 2017 whose role includes working with local communities and volunteers to record, monitor and care for archaeological sites in the National Park.
- A site survey of ancient monuments at risk in the Park is being undertaken. The role also includes providing practical advice to landowners in the Park who have Scheduled Ancient Monuments and other archaeological features on their land, as well as giving talks to the wider community.
- Sustainable Development Principles in Action: Long Term, Prevention, Collaboration, Involvement

### Activity: Advise owners of historic buildings and sites on management

The authority continued to advise owners of historic buildings and sites on management through its Building Conservation Officer with the number of buildings at risk at 5.7% achieving the <6% target.</p>

Sustainable Development Principles in Action: Long Term, Prevention, Collaboration

### Activity: Use SDF funding to support cultural projects

The SDF fund has supported Newport Memorial Hall's Medieval Kiln – Conservation and Interpretation project. Through this project the community aim is to create a new cultural heritage attraction by conserving a medieval pottery kiln (15<sup>th</sup> Century), registered as a scheduled Ancient Monument by opening it up to the public.

Sustainable Development Principles in Action: Prevention, Collaboration, Involvement

# Well-being Objective 7: To ensure our work makes a positive contribution to global well-being

### Activity: Continue to reduce the Authority's carbon emissions

- Despite being over 100 years old the PCNPA Head Quarters Building has achieved a 'B' rating and continued to lower its score from 42 in 2015/16 to 40 in 2016/17 for its energy certificate. A typical building of this age and size would be about 100 and a rating of D or E. We have reviewed our approach to calculating the Authority's Co2 emissions to enable us to improve our analysis to better target and identify where further reductions can be made in the future. 870313 kg - Authority Co2 emissions for 2016/17. Sustainable Development Principles in Action: Long Term, Prevention, Integration Activity - Use 'Sell2 Wales' for major contracts and procurement All our major contract tenders are offered through 'Sell2Wales. In 2016/17 2 contracts were offered through Sell2Wales with a combined total of £70000. Sustainable Development Principles in Action: Integration Activity – Promote the 'National Park' brand PCNPA events including activities at Centres and National Park Rangers led walks held to 40 promote National Parks Week 2016 (25-31 July). Youth Rangers assisted across 3 days at 10Pembrokeshire County Show promoting the National Park. Sustainable Development Principles in Action: Integration, Involvement Activity: Support sustainability projects through the SDF grant scheme
  - PCNPA's Sustainable Development Fund (SDF) supports innovative sustainability projects that provide social, environmental, economic and cultural benefits, to improve the quality of life for communities in the National Park.
  - During 2016/17 a review was carried out of SDF projects to date and presented to Members, 201 projects have benefited from the fund over the past 16 years.

"More than 80% of projects randomly selected for more in-depth analysis successfully achieved their goals and continue to operate to date, while all of the projects delivered one or more of the principles of sustainable development. Many of them continue to deliver environmental, social, economic and cultural benefits long after funding ceases."

Emma Taylor, SDF Officer, PCNPA



Sustainable Development Principles in Action: Long Term, Prevention, Integration, Collaboration, Involvement

Activity: Work with partners and communities to deliver better outcomes

Through working with partners and communities the Authority has been assisting in the delivery of better outcomes

Pembrokeshire Outdoor Charter	Through involvement with Pembrokeshire Outdoor Charter we assist in the promotion of sustainable recreation. Balancing the needs of the environment with adventure and leisure activities through guidance and voluntary codes.
Pembrokeshire Grazing Network	We are part of the Pembrokeshire Grazing Network that supports grazing across sites in Pembrokeshire. Under-grazing or inappropriate grazing is a key reason for unfavourable conditions of habitats across the designated sites network and the wider countryside.
Beach Wheelchairs	Working with local Businesses 8 National Park Authority Beach Wheelchairs specially designed for use on sandy beaches are available to hire. In 2016/17 through a partnership with Pete and Tracy Tunstall of <i>Time Flies at the Longhouse</i> a Beach Wheelchair is now available at Freshwater East.

Sustainable Development Principles in Action: Long Term, Prevention, Integration, Collaboration, Involvement

### Governance within the Authority

The full Authority meets at least six times each year to consider policy matters make decisions on items not delegated to the Chief Executive. The full Authority determines the budget each February. Development Management Committee meets every six weeks to determine planning applications. Operational performance is reported quarterly to the Operational Review Committee with finance and audit reports also quarterly to the Audit and Corporate Services Review Committee. Both review committees can recommend the need for further action to the full Authority. In addition weekly Management and monthly Team Leaders meetings review performance.

Following a mid-term review the performance planning cycle re-commences to prepare the budget and corporate priorities for the following year with a series of workshops attended by Members.

### Wales Audit Office Review Pilot

The Auditor General for Wales is currently undertaking a review of the governance of all Welsh National Park Authorities to help them respond to the Well-being of Future Generations Act and future challenges.

As part of their review, they undertook an online survey and workshop sessions with Authority staff and Members in 2016/17.

